

**ILLINOIS STATE BOARD OF EDUCATION**

100 N. First Street  
Springfield, Illinois

May 20-21, 2009

**NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings one month prior to State Board action in the plenary session.**

All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)

**WEDNESDAY, MAY 20, 2009**

**10:30 a.m. Education Policy Planning Committee of the Whole**  
Board Room, 4th Floor

**12:00 p.m. Break for Lunch with Student Advisory Council**

**\*1:00 p.m. Ad Hoc Rules Committee of the Whole (immediately following lunch)**  
Board Room, 4th Floor

**\*2:45 p.m. Finance & Audit Committee of the Whole**  
Board Room, 4th Floor

**\*4:00 p.m. Board Operations Committee of the Whole**  
Board Room, 4th Floor

\* The meeting will begin at the conclusion of the previous session.

**THURSDAY, MAY 21, 2009**

**8:45 a.m. Governmental Relations Committee of the Whole**  
Board Room, 4th Floor

**\*9:45 a.m. ISBE Plenary Session**  
Board Room, 4th Floor

\* The meeting will begin at the conclusion of the previous session.

All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 17-782-1900; Fax: 217-785-3972.

**NOTE: &**Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene for action items at the time posted. Chairman Ruiz may also call for a break in the plenary session on Thursday at which time the Board will go into closed session.

**ILLINOIS STATE BOARD OF EDUCATION  
PLENARY SESSION  
Board Room, 4<sup>th</sup> Floor  
100 North First Street, Springfield, Illinois  
May 21, 2009  
9:45 a.m.**

(This meeting will begin immediately following the previous session.)

**NOTE: Staff presentations and detailed Board discussion typically take place during  
Committee meetings one month prior to State Board action in the plenary session.**

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**A. Roll Call/Pledge of Allegiance**

1. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

**B. Resolutions & Recognition 9:45 – 10:00 a.m.**

1. Glenna Bartell, Champaign-Ford Regional Board of School Trustees) (*Plenary p. 4*)
2. READY (ROE 9 Regional Safe School Program) (*Plenary p. 5*)
3. Trish Jackson, Superintendent, Metamora Grade School District #1 (*Plenary p. 6*)

**C. Public Participation &**

**10:00 – 10:30 a.m.**

**D. Superintendent's Report**

**\* Consent Agenda**

All action consideration items listed with an asterisk (\*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

**Action Considerations**

consent agenda items: **10:30 – 10:40 a.m.**

- \*1. Approval of Minutes: April 16, 2009 (*Plenary pp. 7-14*)
- \*2. & Rules for Initial Review
  - a. Part 1 (Public Schools Evaluation, Recognition and Supervision) (*Rules Packet pp. 5-75*)
  - b. Part 24 (Standards for All Illinois Teachers) (*Rules Packet pp. 76-97*)
  - c. Part 25 (Certification) (*Rules Packet pp. 98-266*)
  - d. Part 120 (Pupil Transportation Reimbursement) (*Rules Packet pp. 267-275*)
  - e. Part 425 (Voluntary Registration and Recognition of Nonpublic Schools) (*Rules Packet pp. 276-294*)
- \*3. & Rules for Adoption
  - a. Part 140 (Calculation of Excess Cost Under Section 18-3 of the School Code) (*Rules pp. 295-302*)
  - b. Part 240 (Alternative Learning Opportunities Program) (*Rules Packet pp. 303-307*)
- \*4. & Contracts & Grants Over \$1 Million
  - a. Illinois New Principal Mentoring Program Contract Amendment (*Finance & Audit Packet pp. 10-11*)
  - b. ISU Contract: Component 1 of Illinois National Board Professional Preparation & Support System (*Finance & Audit Packet pp. 12-14*)
  - c. 21<sup>st</sup> Century Community Learning Center Grants (*Finance & Audit Packet pp. 15-16*)
  - d. Illinois Statewide Technical Assistance Center (ISTAC) Grant (*FAC Packet pp. 17-19*)
  - e. Illinois Service Resource Center (ISRC) Discretionary Grant (*FAC Packet pp. 20-21*)
- \*5. & Accept FY08 Financial & Compliance Audit (*Finance & Audit Packet pp. 4-9*)
- \*6. Illinois Alternate Assessment (IAA) Performance Level Descriptors and Cut-scores (*EPPC Packet pp. 13-46*)
- \*7. Race to the Top Funds: State Strategic Management of Human Capital (*EPPC Packet pp. 47-49*)
- \*8. Discussion of Teacher Certification Board Recommendations
  - a. Rockford College, University of St. Francis & Western Illinois University Program Approvals (*EPPC Packet pp. 50-52*)
  - b. National Louis University – Alternative Certification Program Approval (*EPPC Packet pp. 53-55*)
- \*9. NASBE Nominations (*Board Operations Packet pp. 7-12*)
- \*10. Bylaws Revision (*Board Operations Packet pp. 13-16*)

**End of consent agenda**

11. Delegation of Authority for Mandated Reports (as needed) (*Board Operations Packet pp. 28-42*)
12. Approval of Proviso's Financial Plan

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**E. New Business**

**F. Announcements and Reports 10:45 – 11:25 a.m.**

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|---|--------------------|
| 1. IBHE Liaison Report ( <i>Dr. Proshanta Nandi</i> ) | 10:45 – 10:55 a.m. |
| 2. Superintendent's Announcements                     | 10:55 – 11:05 a.m. |
| 3. Chairman's Report                                  | 11:05 – 11:15 a.m. |
| 4. Member Reports                                     | 11:15 – 11:25 a.m. |

**G. Information Items**

1. ISBE Fiscal & Administrative Monthly Reports (*Plenary pp. 15-44*)

**H. Adjourn**

**NOTE: &** Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene at the time announced. Chairman Ruiz may also call for a break in the plenary session at which time the Board will go into closed session.

**Illinois State Board of Education Meeting**  
**May 21, 2009**  
**Illinois State Board of Education**  
**100 North First Street**  
**Springfield, Illinois**

**ROLL CALL/  
PLEDGE OF  
ALLEGIANCE**

Mr. Jesse Ruiz, Chairman, called the meeting to order at 9:55 a.m. Chairman Ruiz asked Ms. Jean Ladage, Assistant to the Board, to call the roll. A quorum was present. Dr. Christopher Koch, State Superintendent of Education, was also in attendance.

**Members Present:**

Mr. Jesse Ruiz, Chairman  
Dr. Christopher Ward, Vice Chairman  
Dr. Vinni Hall, Secretary  
Dr. Andrea Brown  
Mr. Dean Clark  
Dr. David Fields  
Ms. Joyce Karon  
Ms. Lanita Koster

**Members Absent:**

None

Chairman Ruiz noted that Board Member Brenda Holmes has decided to resign, but she will always be a part of the ISBE family; and that he will continue to look to her for guidance in the future. Chairman Ruiz thanked Brenda for her years of dedicated service to the board and the children of Illinois.

**RESOLUTIONS &  
RECOGNITION**

Dr. Ward moved that the State Board of Education adopt the resolution recognizing Ms. Glenna M. Bartell of Champaign County for her outstanding dedication to education, the Champaign-Ford Regional Board of Trustees and the children of the State of Illinois. Ms. Bartell was present at the meeting to receive her resolution.

Ms. Karon read the resolution of recognition honoring six students, Laine Hopkins, Precious Weatherall-Green, Samatha Carlson, Mick Hodge, Tashena Casey, and Breshauna Huff and their sponsor, Mrs. Shannon Olison. These six students in Ms. Olison's English Class at the R.E.A.D.Y. Program (ROE 9 Regional Safe School Program) formed a team to implement environmental measures in the school and community. Ms. Karon extended the Illinois State Board of Education's sincere appreciation and gratitude to the R.E.A.D.Y...Set....Green Team and its sponsor, Mrs. Shannon Olison, for their efforts to improve the environment in their school, the district and the community.

Dr. Fields read the resolution recognizing Ms. Patricia "Trish" Jackson, Superintendent of Metamora Grade School District #1 for her leadership and commitment to the field of education.

Dr. Fields seconded the motion and the resolutions were adopted.

**PUBLIC  
PARTICIPATION**

David Prasse of the Council of Chicago Area Deans and Loyola University Chicago spoke to the Board on the proposed changes to Part 25 Certification, Sections 25.25 and 25.37. Mr. Prasse stated these changes would require two additional courses, one in reading and one in special education as part of teacher preparation programs. Mr. Prasse indicated that increasing requirements by adding courses reverses the state and national professional direction, which bases program quality on meeting established standards, not completing required courses. He felt that the current standards and outcomes-based model for preparing professional educators has been embraced by ISBE and the professional education community.

Dr. Koch stated that during yesterday's committee meeting the Board heard testimony and discussed the course additions that would be required by higher education institutions. Staff are concerned about the need to address the deficiencies identified in the evaluation completed by Dan Reschly in 2008 on the implementation of the

transition rules under *Corey H.* Dr. Koch stated that he has decided he will modify his recommendation to the Board. He will request that the State Teacher Certification Board submit to the State Board of Education by September 1, 2009, recommendations for a standards-based outcome approach to the deficiencies identified in the teacher preparation study by Dan Reschly. The September 1, 2009 timeline will give ISBE staff an opportunity to review the recommendations. Dr. Koch thanked Drs. Prasse and Jackman for the work they are doing at Eastern and Loyola.

Dr. Diane Jackman, Dean of the College of Education and Professional Studies at Eastern Illinois University, spoke on behalf of the Illinois Association of Deans of Public Colleges of Education (IADPCE) and shared a resolution presented on behalf of the Illinois Association of Colleges of Teacher Education (IACTE). Dr. Jackman stated that they believed that the proposal to modify rules to add courses to teacher education programs is ill advised and flawed and asked that we take into strong consideration the recommendations of the State Teacher Certification Board. She thanked the Board for their time and willingness to listen.

Ellen Crowe spoke on behalf of the Illinois Association of Teacher Education in Private Colleges and Universities. Ms. Crowe stated private institutions would like to recommend that the courses in the proposed rules give the impression that one size fits all, and they would like to avoid that mindset.

Karel Ares, Executive Director of Prevention First, discussed the Student Assistance Center (SAP). The Student Assistance Center is a school-based, multi-disciplinary problem-solving team, designed as a three-tiered system of support for all students, not just those dealing with behavior issues or skills deficits. SAPs offer universal prevention strategies, early identification and intervention for students with social emotional, behavioral health and life needs that are affecting their school performance and healthy development. Ms. Ares noted that the cost to support programs like Prevention First have significantly increased and without the State Board's support the programs will either end their prevention services or carry on with weak programs that will have little impact. Ms. Ares closed by saying that Prevention First looks forward to ISBE's support to continue to serve in this important role for the State of Illinois.

**CONSENT  
AGENDA**

Chairman Ruiz stated that consent agenda items D.2.b. Part 24 (Standards For All Illinois Teachers) and D.2.c. Part 25 (Certification) have been removed from the consent agenda and will be considered as separate items for discussion.

**Motion:**

Mr. Clark moved that the State Board of Education approve the consent agenda items excluding agenda items D.2.b. Part 24 (Standards For All Illinois Teachers) and D.2.c. Part 25 (Certification) which have been pulled from the consent agenda items and will be discussed and considered separately. Dr. Hall seconded the motion and it passed with a roll call vote. Dr. Ward voted yes but abstained from the vote on agenda item D.8.a Teachers Certification Board Recommendations for the University of St. Francis.

The following motions were approved by action taken in the consent agenda motion.

**Approval of Minutes**

The State Board of Education hereby approves the minutes for the April 16, 2009 board meeting.

**Rules for Initial Review**

**Part 1 (Public School Evaluation, Recognition and Supervision)**

The State Board of Education hereby authorizes the solicitation of public comment on the proposed rulemaking for: Public School Evaluation, Recognition and Supervision (23 Illinois Administrative Code 1), including publication of the proposed amendments in the Illinois Register.

### **Part 120 (Pupil Transportation Reimbursement)**

The State Board of Education hereby authorizes the solicitation of public comment on the proposed rulemaking for: Pupil Transportation Reimbursement (23 Illinois Administrative Code 120), including publication of the proposed amendments in the Illinois Register.

### **Part 425**

#### **(Voluntary Registration and Recognition of Nonpublic Schools)**

The State Board of Education hereby authorizes the solicitation of public comment on the proposed rulemaking for: Voluntary Registration and Recognition of Nonpublic Schools (23 Illinois Administrative Code 425), including publication of the proposed amendments in the Illinois Register.

### **Rules for Adoption**

#### **Part 140**

#### **(Calculation of Excess Cost Under Section 18-3 of the School Code)**

The State Board of Education hereby adopts the proposed rulemaking for: Calculation of Excess Cost Under Section 18-3 of the School Code (23 Illinois Administrative Code 140). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

#### **Part 240 (Alternative Learning Opportunities Program)**

The State Board of Education hereby adopts the proposed rulemaking for: Alternative Learning Opportunities Program (23 Illinois Administrative Code 240). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

### **Contracts & Grants Over \$1 Million**

#### **Illinois New Principal Mentoring Program Contract Amendment**

The State Board of Education hereby authorizes Agency staff to increase the FY10 contract with the Illinois Principals Association in the amount of \$36,970 for a total of \$2,100,000 for the FY10 New Principal Mentoring Program. The total contract will not exceed \$6,146,926.

#### **ISU Contract: Component 1 of Illinois National Board Professional Preparation and Support System**

The State Board of Education hereby authorizes Agency Staff to renew the contract in FY10 for \$660,368 with the Illinois State University to administer Component 1 of the Illinois National Board Professional Preparation and Support System (subject to appropriation). The total contract will not exceed \$1,584,120.

#### **21<sup>st</sup> Century Community Learning Center Grants**

The State Board of Education hereby authorizes the State Superintendent to approve the 21<sup>st</sup> Century Community Learning Center grantees, and enter into any grant agreements exceeding \$1 million with any of these grantees in accordance with applicable Agency policies and procedures.

#### **Illinois Statewide Technical Assistance Center (ISTAC) Grant**

The State Board hereby approves the renewal of the ISTAC grant for a maximum amount of \$5,523,000 for Fiscal Year 2010, to provide a fully coordinated statewide approach to technical assistance and support for the implementation of best practices.

#### **Illinois Service Resource Center (ISRC) Discretionary Grant**

The State Board of Education hereby approves the renewal of the ISRC grant, thereby providing funding in the amount of \$477,000 for Fiscal Year 2010, for the enhancement of technical assistance and resources for parents and educators of students who have a

hearing loss and Behavior/Emotional Challenges.

#### **Accept FY08 Financial & Compliance Audit**

The State Board of Education hereby accepts the Auditor General's Illinois State Board of Education Financial Audit and Compliance Examination for the Year Ended June 30, 2008.

#### **Illinois Alternate Assessment (IAA) Performance Level Descriptors and Cut-Scores**

The State Board hereby adopts the IAA Performance Level Descriptors and the proposed raw score cut-scores to be used to develop the scale scores for the IAA.

#### **Race to the Top Funds: State Strategic Management of Human Capital**

The State Board of Education hereby authorizes the State Superintendent to collaborate with the Consortium for Policy Research in Education (CPRE) located at the Wisconsin Center for Education Research, along with Colorado, Indiana, North Carolina, Kentucky, Ohio, Minnesota and Florida to develop a proposal for "Race to the Top" stimulus funding for the Strategic Management of Human Capital as it relates to providing the best teachers and school leaders in schools to promote student learning and school improvement.

#### **Teacher Certification Board Recommendations**

##### **Rockford College**

The State Board of Education *provisionally approves* the **Reading Specialist** program for **Rockford College**, thereby authorizing the college to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

##### **University of St. Francis**

The State Board of Education *provisionally approves* the **Visual Arts** program for the **University of St. Francis**, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

##### **Western Illinois University**

The State Board of Education *provisionally approves* the **Technology Specialist** program for **Western Illinois University**, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

##### **National Louis University - Alternative Certification Program**

The State Board of Education *provisionally approves* the **Learning Behavior Specialist I (LBS I) – Alternative Certification Program** for **National-Louis University**, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

#### **NASBE Nominations**

With the greatest confidence, the members of Illinois State Board of Education endorse the nomination for Dr. Christopher J. Ward's continued service as a Central Area Director for the National Association of State Boards of Education.

#### **Bylaws Revision**

The State Board of Education hereby approves the deletion of Section VI.F. of the Bylaws of the State Board of Education.

**END OF THE CONSENT AGENDA**

**PART 24  
STANDARDS FOR  
ALL ILLINOIS  
TEACHERS**

*This item has been removed from the agenda.*

**PART 25  
CERTIFICATION**

Dr. Brown moved that the State Board of Education hereby authorizes the solicitation of public comment on the proposed rulemaking for Certification (23 Illinois Administrative Code 25), including publication of the proposed amendments in the Illinois Register, provided, however that the proposed rulemaking has been modified to remove the requirements in Section 25.25 and 25.37 for discrete courses on methods of teaching reading and the identification of student with disabilities.

Further, the State Board of Education requests the State Teacher Certification Board to submit to the State Board, by September 1, 2009, recommendations for a standards-based outcome approach to the deficiencies identified in the teacher preparation study by Dan Reschly, entitled "Evaluation of LBS-1 Teacher Preparation in Inclusive Practices, Reading and Classroom Organization-Behavior Management."

Dr. Hall seconded the motion and it passed with a unanimous voice vote.

**DELEGATION OF  
AUTHORITY FOR  
MANDATED  
REPORTS**

Ms. Karon moved that the State Board of Education shall review and discuss the reports as discussed in the May 2009 Board Operations Committee of the Whole, including High School Reform and Teacher Preparation & Mentoring Programs. The State Board of Education further directs the State Superintendent to, after each legislative session, provide the State Board with a list of all newly required reports. The Superintendent shall, through weekly Board notes or otherwise, keep the Board informed of reports that have been submitted on its behalf. Dr. Fields seconded the motion and it passed with a unanimous voice vote.

**APPROVAL OF  
THE PROVISOR'S  
FINANCIAL PLAN**

*Chairman Ruiz announced that there is nothing to approve at this time.*

**NEW BUSINESS**

*None at this time.*

**ANNOUNCEMENTS  
& REPORTS**

Chairman Ruiz introduced Dr. Proshanta Nandi from the Illinois Board of Higher Education (IBHE). Dr. Nandi stated that the IBHE had not yet met and the next IBHE meeting will be held on June 2, 2009, at Governor's State University in University Park.

**IBHE Liaison  
Report**

The Superintendent stated he traveled to Barrington, Elgin and Rockford with Joyce Karon to recognize several schools that have shown improvement. Dr. Koch attended the Violence Summit Youth Town Hall Meeting entitled "Nothing About Us Without Us" on May 9, 2009, at Dunbar Vocational High School and was accompanied by Dr. Vinni Hall, Chairman Ruiz and the Chairman's son. Superintendent Koch also served on a Leadership Panel with Jerry Stermer, Chief of Staff for Governor Quinn, and attended a Donor's Forum with Kristi Lafleur who is also from the Governor's Office. Superintendent Koch and Chairman Ruiz met with the Community Trust and the Illinois Arts Alliance.

**Superintendents  
Announcements**

He indicated that Beth Hanselman and Barb Sims testified before Congress on Tuesday, May 19, on physical restraint, time-out and positive behavior intervention strategies (PBIS). Illinois continues to be a flagship state in PBIS.

Dr. Koch stated he has had conversations with Harvard regarding the possible second year of our professional development effort.

Dr. Koch commented that he met with six auditors from the Department of Education Office of the Inspector General who are in the building doing audits. The Department of Education was pleased to hear of our efforts to reach out to districts in an attempt to prevent problems when the stimulus money is distributed, and they are committed to helping us as much as possible.

The Superintendent stated that he is glad to see school construction on the budget docket and congratulated Dean Clark for his appointment to EFAB. He also indicated that staff are tracking the number of task forces that may pass causing additional work for the agency.

Dr. Koch testified in two legislative hearings along with IEMA and the Department of Public Health on the status of the H1N1 (Swine) Flu in the schools.

Superintendent Koch commented that he gave the address at Loyola University School of Education's Commencement Ceremony.

Chairman Ruiz announced that Vinni Hall and Chris Ward will be attending the NASBE Study Group Meeting and the Board of Directors Meeting in Arlington, VA on June 11-13, 2009. Dr. Ward will also serve as a liaison to NASBE on a grant ISBE received on High School Transformation.

**Chairman's Report** Chairman Ruiz reported that he participated in the following events since the last Board meeting:

- April 17 Spoke at Annual Conf. of the IL Committee on Black Concerns in Higher Education at Kennedy King College.
- April 28 Attended National Latino Education Institute Dinner in Chicago.
- April 29 Panelist at Congressional Hispanic Caucus Education Task Force Hearing on the State of Latino Education in Washington, D.C.
- April 30 Celebrity reader at the Literacy Night Kick-Off Celebration in Chicago
- May 5 Spoke at National Forum on Re-enrolling Dropouts National Press Club in Washington, D.C.
- May 5 Spoke at Change the Future of School Food (for Healthy Schools Campaign) in Washington, D.C.
- May 9 Attended the Violence Summit Youth Hall Town Meeting "Nothing About Us Without Us" on May 9, 2009 at Dunbar Vocational High School.
- May 11 Met with Terry Mazany of Chicago Community Trust (with Supt. Koch).
- May 13 Panelist at the Here and Now 2: Change We Can Measure Symposium at the Union League Club in Chicago.
- May 14 Met with Dr. Koch and members of the Illinois Arts Alliance.
- May 18 Taping of Chicago Bar Association's TV program at WYCC Channel 20. Judge Wright was the host and we discussed various education topics and how the legal community can help improve Illinois educational system. (Program airs on Sunday evenings at 9:30.)

**MEMBER  
REPORTS**

**Lanita Koster**

Ms. Koster thanked Brenda Holmes and Dean Clark for all the work and service they have dedicated to advocate for the children of Illinois.

**Joyce Karon**

Ms. Karon stated that while she and Dr. Koch were recognizing Elgin School they also had the opportunity to attend the school's first Principal for a Day luncheon. Ms. Karon said that she was very impressed by the range of guest principals-- from the Chief of Police to the President of the Chamber of Commerce. Ms Karon also noted that Elgin High School will be holding a reception at Elgin Community College to honor 400 Elgin High School students who have achieved all three of their Work Keys components. The Elgin students have gone from 70 students to 400 students achieving the Work Keys.

Ms. Karon commented that she served as a grant reader for the Literacy Grants from the State Library.

**Chris Ward**

Dr. Ward stated that he has been contacted by a new, young Superintendent who has engaged in an ISU doctoral program and he will be assisting him in collecting information for his dissertation.

- Vinni Hall** Dr. Hall judged a Literacy Essay Contest for the Chicago Tribune with fellow members Joyce Karon and Lanita Koster. She also participated in the Financial Literacy Contest, judged the Metro Poster Contest and accepted an award on behalf of the Board from Adler Planetarium. She also indicated that she and Chairman Ruiz read to children at Cora Mayo School and attended the Ounce of Prevention event. She attended an Early Childhood Meeting for the evaluation team at Erickson.
- Andrea Brown** Dr. Brown attended several Grow Your Own meetings and a meeting at SIU with administrators and student teachers from school districts that housed student teachers. The meeting reflected on the problems and concerns of the programs and where they hope to be in the future.
- Dean Clark** Mr. Clark stated that he and Dr. Ward will be meeting in Villa Park on May 22, 2009 to discuss the topic of preparing board members.
- PRIOR TO CLOSED SESSION** Chairman Ruiz announced that following lunch and closed session, the Board will reconvene only to adjourn the meeting. We will disconnect the phone immediately following the next motion.
- CLOSED SESSION** Dr. Hall moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:  
**Section c1** for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee; and  
**Section c11** for the purpose of considering pending or probable litigation against or affecting the Board.  
Dr. Hall further moved that the Board may invite anyone they wish to have included in this closed session.  
Dr. Fields seconded the motion and it passed with a unanimous roll call vote.  
The open meeting recessed at 11:20 a.m. and the Board went into closed session at 11:50 a.m. The open meeting reconvened at 12:35 p.m.
- MOTION FOR ADJOURNMENT** Mr. Clark moved that the meeting be adjourned. Dr. Fields seconded the motion and it passed with a unanimous voice vote. The meeting adjourned at 12:40 p.m.

**Respectfully Submitted,**

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**Dr. Vinni Hall**  
**Board Secretary**

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**Mr. Jesse Ruiz**  
**Chairman**

**Board Operations Committee of the Whole**

**May 20, 2009**

**4:00 p.m.**

(This meeting will begin immediately following the previous session.)

**All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)**

**AGENDA** (*timeframes are estimated for planning purposes*)

1. Roll Call
  2. Board Member Participation by Other Means
  3. Public Participation 4:00 – 4:05 p.m.
  4. Minutes of the April Board Operations Committee Meeting (**pp. 2-3**)
  - \*5. Review Nominations for Recognition 4:05 – 4:10 p.m. (**pp. 4-6**)
  - \*6. NASBE Nominations (*Chris Ward, Jesse Ruiz*) 4:10 – 4:15 p.m. (**pp. 7-12**)
  7. Board Bylaws & Committee Structure (*Jesse Ruiz, Darren Reisberg*) 4:15 – 4:20 p.m. (**pp. 13-16**)
  8. Board Retreat Planning (*Chris Ward, Superintendent Koch*) 4:40 – 4:50 p.m. (**pp. 17-21**)
  9. Preliminary Discussion of Dates for 2010 Board Calendar 4:50 – 5:00 (**pp. 22-27**)
  - \*10. Board Review of Mandated Reports (*Superintendent Koch*) 4:20 – 4:40 p.m. (**pp. 28-42**)
  11. Committee Agenda Planning/Additional Items 5:00 – 5:05 p.m.
  12. Committee Wrap-up (*Superintendent Koch*) 5:05 – 5:10 p.m.
  13. Adjourn
- \* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

**BOARD OPERATIONS COMMITTEE OF THE WHOLE**  
**May 20, 2009**  
**Springfield, Illinois**

**Members Present**

Chris Ward, Committee Chair  
Andrea Brown  
Dean Clark  
David Fields  
Vinni Hall  
Joyce Karon  
Lanita Koster  
Jesse Ruiz

**Members Absent**

None

**Staff Present**

Jean Ladage  
Marsha Moffett  
Darren Reisberg

- A. ROLL CALL:** Dr. Chris Ward called the meeting to order at 3:30 p.m. and announced that all members were present. (See roll call above.)
- B. BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None.
- C. PUBLIC PARTICIPATION:** None.
- D. COMMITTEE MINUTES:** Dr. Fields moved that the minutes of the April 2009 Board Operations Committee for be approved. Mr. Clark seconded the motion. The motion to approve the minutes passed on a unanimous voice vote.
- E. REVIEW NEW NOMINATIONS FOR RESOLUTIONS OF RECOGNITION:** Dr. Hall moved that resolutions for Glenna Bartell, a member of the Champaign-Ford Regional Board of School Trustees, the READY program (ROE 9 Regional Safe School Program), and for Trish Jackson, Superintendent of Metamora Grade School be recommended for approval. Mr. Ruiz seconded the motion and it passed unanimously.
- F. NASBE NOMINATIONS:** Dr. Hall moved that the nomination of Dr. Chris Ward to continue to serve on the NASBE Board of Directors be forwarded to plenary session. Dr. Fields seconded the motion and it carried unanimously.
- G. BOARD BYLAWS & COMMITTEE STRUCTURE:** Mr. Ruiz explained that the Joint Education Committee statute had been repealed, therefore there is a need for a technical revision to the Board's Bylaws. Mr. Ruiz also announced that with the appointment of Mr. Clark to the Education Funding Advisory Board, he has appointed Ms. Joyce Karon to serve as Chairperson of the Board's Finance and Audit Committee of the Whole. Dr. Hall moved that the revision to the Bylaws be moved to plenary session. Dr. Fields seconded the motion it carried unanimously.
- H. BOARD RETREAT PLANNING:** Dr. Ward asked for a volunteer to meet with him and the Superintendent to narrow down the agenda for the 2009 Board retreat. Ms. Karon volunteered to meet with Dr. Koch and Dr. Ward for this purpose. Dr. Ward asked each Board member to send their

two preferred topics Jean Ladage. Jean will forward the results of the poll to Dr. Ward and Ms. Karon prior to their meeting with the Superintendent.

Retreat suggestions included:

- 1) **Board Self-Evaluation:** It was helpful to have Mr. Gene Wilhoit assist in the Board's reflection and evaluation, and to help lead the discussion for looking to the future. It was suggested that the Board members reflect back to a prior list of priorities that members hoped to accomplish, evaluate and reprioritize. It is important to get feedback from education stakeholders and agency divisions as well. How can the Board strengthen inter-Board/Agency communications and between other agencies?
- 2) **Compressed Planning/Strategic Review** – Board and staff review of policies, options, practices and services resulting in comprehensive review of resources.
- 3) **Partnerships with Districts in School Improvement** – Continuation of last year's discussion regarding partnerships between ISBE and school districts in school improvement.
- 4) **Equity in School Finance and Maintain Good Programs**
  - a) The McKinsey Report(*suggested background reading*)
  - b) Richard Rothstein's*Proficiency for All*. (*suggested background reading*)
  - c) Review David Berliner's study prior to the retreat as a basis for reviewing the effectiveness of some of the programs we are funding.
  - d) Another suggested read is the book*Nudge* by Richard Thaler and Cass Sunstein. The book discusses choice architecture.
- 5) **Prepare for FY11 Budget development** – reflect on recent budgets and discuss if funds were effectively spent. (Number of students served, evaluation of program.) Step back and take a look at programs utilizing the conceptual framework introduced at Harvard last summer to be sure everything is *hitting the core*.
- 6) **Jumpstart Good Ideas** – What can our boards do with systems that don't work? How can we frame them in a way to provide more flexibility for learning? (Environmental stewards, better communication skills, help students to build better community relationships.)
- 7) **Review the American Recovery and Reinvestment Act (ARRA)** – What districts took advantage of the stimulus in FY09, what districts did not? What is coming from ARRA for FY10?
- 8) **Chronically Underperforming Schools** – What can the State Board do? (#8 related to #3)
- 9) **High School Reform & Career & Technical Education** (This is now one of the topical discussions that Superintendent Koch has suggested be held in conjunction with the release of the CTE Annual Report – as discussed in the mandated reports discussion in Board Ops.)
- 10) **Understand the Relationship of the Longitudinal Data System** to everything the Board does, and how might the Board use the information to set policy? What are the plans? How will the information be translated to keep it from becoming overwhelming to our stakeholders?
- 11) **What Policies Might Stimulate Online Education** to support international standards?
- 12) **Work Study** – Possibly take on either the "Quality School Indicators" or "Partnerships to Stem Violence in Schools" issues.

**I. PRELIMINARY DISCUSSION OF DATES FOR 2010 BOARD CALENDAR:** The Board took a preliminary look at the suggested 2010 dates and the possibility of reducing the number of Board meetings per year. It was determined that the work of the Board could not feasibly be accomplished in nine meetings and that we should retain the 11-month schedule. Ms. Karon indicated she would inquire about possible locations for a North Cook meeting.

**J. BOARD REVIEW OF MANDATED REPORTS:** Dr. Koch suggested that the Board review agency reports via topical discussions. He indicated the reports will continue to be shared with members as they are forwarded to the Governor and General Assembly, but he recommended that agenda planning be driven by substantive policy discussions around the report topics, rather than due dates. Dr. Koch indicated that he has suggested to the Donors Forum that they may be able to assist staff in analyzing the data around some of these topics.

The Superintendents recommended topics for substantive discussions were:

- January – Special Education (Special Education reports)
- June - Strategic Plan - Strategic Plan Progress Report
- September - Teacher Preparation, Induction & Mentoring
- September through January - Comprehensive Education Plan and Annual Budget
- October - Early Childhood and Preschool reports
- November – Update on District/School Improvement
- December - School Finance (EFAB Report, Capital Needs Assessment, etc.)
- December – State Board Annual Report
- December - Charter Schools and a Status Report of Prairie Crossing Charter School
- Bilingual Education (Transitional Bilingual Education Report – one month prior to release of the report)
- High School Reform (Timing to be determined)
  - Drop outs and Re-Enrolling Students
  - Career and Technical Education Report (due December 31)
  - NASBE High School Policy Grant

**K. COMMITTEE AGENDA PLANNING:** Next month the Board will finalize the retreat agenda and discuss NASBE membership renewal.

**L. COMMITTEE WRAP-UP:** Dr. Koch wrapped up the meeting with a summary of the discussion. The committee discussed the nominations for recognition and the nomination of Dr. Ward for the NASBE Board of Directors. The committee also recommended a slight change in the Board Bylaws. Board members will forward their preferred topics for retreat discussion to Jean Ladage who will compile the results and forward them to Dr. Ward, Ms. Karon and Dr. Koch. Ms. Ladage will work on the 2010 calendar and return with a final recommendation for locations, which will include a North Cook meeting. Finally, the Committee reviewed and made suggested additions to the Superintendent's recommendation for reviewing mandated reports allowing the topics to drive the Board's agenda. Dr. Koch will pursue the assistance of outside sources to analyze the data in these reports in order to allow for a more informed policy-making discussion around these topics.

**M. ADJOURN:** Dr. Hall moved that the Board Operations Meeting of the Whole be adjourned. Dr. Fields seconded the motion and it passed with a unanimous voice vote. The committee meeting adjourned at 4:10 p.m.

**Education Policy Planning Committee of the Whole**  
**May 20, 2009**  
**10:30 a.m.**

**All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)**

**AGENDA** (*timeframes are estimated for planning purposes*)

1. Roll Call
  2. Board Member Participation by Other Means
  3. Public Participation 10:30 – 10:40 a.m.
  4. Minutes of the April Education Policy Planning Committee Meeting (**pp. 2-3**)
  5. Student Advisory Council Final Report & Certificate Presentations 10:40 – 11:00 a.m. (**pp. 4-12**)
  - \*6. Illinois Alternate Assessment (IAA) Performance Level Descriptors and Cut-scores (**pp. 13-46**)  
(Joyce Zurkowski) 11:00 – 11:10 a.m.
  - \*7. Race to the Top Funds: State Strategic Management of Human Capital (**pp. 47-49**)  
(Superintendent Koch and Linda Tomlinson) 11:10 – 11:30 a.m.
  - \*8. Discussion of Teacher Certification Board Recommendations (Patrick Murphy) 11:30 – 11:45 a.m.
    - a. Rockford College, University of St. Francis & Western Illinois University Program Approvals (**pp. 50-52**)
    - b. National Louis University – Alternative Certification Program Approval (**pp. 53-55**)
  9. Committee Agenda Planning/Additional Items 11:45 a.m. – 12:00 p.m.
    - a. Preliminary Discussion of June Work Study – Quality School Indicators
  10. Committee Wrap-up (*Superintendent Koch*)
  11. Adjourn
- \* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

**EDUCATION POLICY PLANNING COMMITTEE OF THE WHOLE  
MINUTES**

Wednesday May 20<sup>th</sup>, 2009  
Board Room, 4<sup>th</sup> Floor  
Springfield, Illinois

**Members Physically Present**

Dr. David Fields, Chair  
Andrea Brown  
Dean Clark  
Vinni Hall  
Joyce Karon  
Lanita Koster  
Jesse Ruiz  
Chris Ward  
S

**Members Participating Via Phone**

None

**Board Members Absent**

None

**ISBE Staff**

Superintendent Chris Koch  
usie Morrison

The Education Policy Planning Committee (EPPC) meeting convened at 10:30 a.m.

1. **ROLL CALL:** Committee Chair, Dr. David Fields started the committee meeting by noting that all members were present. See above for detailed listing.
2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** There was no participation from Board members by any other means.
3. **PUBLIC PARTICIPATION:** Jenni Purdue – Illinois Caucus for Adolescent Health – Sexual Health Education. Jenni Purdue spoke in support of a more diverse sexual education curriculum and any recommendations that were going to be given by the Student Advisory Council that day.  
  
Jack Wuest – Alternative Schools Network – I-Hope & Race to the Top. Jack Wuest spoke about I-Hope legislation that the legislature passed and is now on the desk of the Governor. He thanked everyone for their help, including Darren Reisberg and Nicole Wills. Illinois is in a good competitive stance in the Race to the Top funds which could potentially be \$300 million.
4. **MINUTES OF THE APRIL 2009 EPPC MEETING:** Dr. Hall moved to approve the minutes from the April, 2009 Education Policy Planning Committee Meeting. Ms. Koster seconded, and the minutes passed unanimously.
5. **STUDENT ADVISORY COUNCIL FINAL REPORT & CERTIFICATE PRESENTATIONS:** Dr. Fields welcomed the Student Advisory Council (SAC). The SAC presented a PowerPoint presentation entitled: “Sex Education: The Real Deal.” During this presentation they recommended that the board mandate Health 1 sexual education classes and make Health 2 classes available to students for more detailed information on sexual education. The students presented a video they had produced which highlighted statistics & photos related to teens and sex education.

The video of statistics and photos was suggested to be posted on the ISBE website, and that the Board refer back to the information that the SAC presented when the Board discusses high school reform.

Superintendent Koch thanked Andrea Wingo, Don Evans, Ann Muraro & Matt Vanover for their three years of staffing the Student Advisory Council. He then introduced the new group that will step in: Sarah McCusker & Gilbert Downey from Curriculum & Instruction and Sally Veach from Federal Grants & Programs.

Mr. Ruiz presented certificates of appreciation to the outgoing seniors.

The students updated the Board on the Dropout Summit scheduled for August 10<sup>th</sup> with State Farm. They also have three meetings in June and two meetings in July with State Farm to prepare for the summit.

- 6. ILLINOIS ALTERNATE ASSESSMENT (IAA) PERFORMANCE LEVEL DESCRIPTORS AND CUT-SCORES:** Superintendent Koch indicated that the IAA is an assessment test for students with significant cognitive disabilities. ISBE recently re-tooled this assessment therefore the cut-scores need to be reviewed.

Ms. Zurkowski spoke about the two revisions made to the IAA:

1. The number of items per test was increased to expand coverage and increase content alignment.
- 2) The instructions to the test administrators became more specific and prescriptive to increase the reliability and the validity of the assessment.

The process began with a review by about 70 educators. There were 63 cut-scores across all content areas. The educators agreed with 58 of the cut-scores and recommended changes to 5 (2 in writing & 3 in reading). These recommendations were presented to the State Testing Review Committee for standards validation. The State Testing Review Committee recommends that the Board adopt the cut-scores that have been presented in the Board materials.

There are various methods to assist administrators in administering the test, including onsite training workshops and training videos.

- 7. RACE TO THE TOP FUNDS: STATE STRATEGIC MANAGEMENT OF HUMAN CAPITAL:** Linda Tomlinson and Superintendent Koch discussed the development of a Race to the Top funding proposal that would begin July 1<sup>st</sup>. There will be no guidance for the Race to the Top before this date. There is still a question of whether this proposal will be submitted jointly or individually, but staff believe it will be done individually.

Strategic Management of Human Capital (SMHC) has been working with the Chicago Public School District for a number of years causing this to be an appealing collaboration.

- 8. DISCUSSION OF TEACHER CERTIFICATION BOARD RECOMMENDATIONS:** *Rockford College, University of St. Francis & Western Illinois University Program Approvals.* Linda Tomlinson discussed the three programs: Rockford College, University of St. Francis, & Western Illinois University all brought a new program to the Teacher Certification Board. All programs meet the standards required and are being recommended to move forward.

Dr. Ward noted that he will be abstaining from the approval for the University of St. Francis.

*National Louis University – Alternative Certification Program Approval*

Linda Tomlinson discussed National Louis University and noted that it was not approved by the Teacher Certification Board. This is an alternative program which is under a different rule that have three requirements that need to be met and this program meets all three requirements. Since it meets all rules and statutes, ISBE does not feel authorized to deny this program.

Ms. Tomlinson has informed the Teacher Certification Board that their recommendation was taken into serious consideration; however, since this program meets the requirements we are recommending approval.

**9. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS**

Preliminary Discussion of June Work Study – Quality School Indicator. Susie Morrison discussed that this work study will allow the Board to look at both quality school and quality system indicators which will involve both the school and district levels. There may be a panel of school administrators who are benchmarking themselves against some quality indicators in our state, such as: Strategic Plan, Progress Report, State Intervention, School, District, and Technology Improvement plans.

Dr. Brown discussed how the evaluations of these programs will help to prepare for the Race to the Top.

Dr. Hall expressed her concern about the violence in schools and repeated her request for a work study on that very soon.

**10. COMMITTEE WRAP-UP:** Superintendent summarized that the Student Advisory Council had a presentation on Sex Education and they recommended the adoption of a sex education curriculum and offering all students the opportunity to have access to such curriculum. There were two follow-up items on this topic: SAC is adding site sources to the PowerPoint and making the presentation available on the ISBE website. The second follow-up is to consider and incorporate this information in future discussions about optimal high schools. There was also discussion about the IAA cut-scores and the board will be acting on recommendations. A Race to the Top proposal was discussed using the capital resource model. Teacher Certification programs at three colleges and one alternative school program were discussed.

**11. ADJOURN:** \_\_\_\_\_ moved to adjourn the meeting. \_\_\_\_\_ seconded the motion and the meeting adjourned.

**Finance & Audit Committee of the Whole**  
**2:30 p.m.**

(This meeting will begin immediately following the previous session.)

**All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)**

**AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
  2. Board Member Participation by Other Means
  3. Public Participation 2:30 – 2:45
  4. Minutes of the April Finance & Audit Committee Meeting **(pp. 2-3)**
  5. FY10 Budget Update *(Superintendent Koch, Linda Mitchell)* 2:45 – 2:50
  - \*6. FY08 Financial & Compliance Audit (Lisa LaBonte) 2:50 – 3:10 **(pp. 4-9)**
  - \*7. Contracts & Grants Over \$1 Million 3:10 – 3:25
    - a. Illinois New Principal Mentoring Program Contract Amendment (Patrick Murphy) **(pp. 10-11)**
    - b. ISU Contract: Component 1 of Illinois National Board Professional Preparation & Support System (Patrick Murphy) **(pp. 12-14)**
    - c. 21<sup>st</sup> Century Community Learning Center Grants (Gina Hopper) **(pp. 15-16)**
    - d. Illinois Statewide Technical Assistance Center (ISTAC) Grant (David Andel) **(pp. 17-19)**
    - e. Illinois Service Resource Center (ISRC) Discretionary Grant (David Andel) **(pp. 20-21)**
  - \*8. Review of Proviso's Financial Plan (Deb Vespa) 3:25 – 3:50 *p.m.*
  9. Committee Agenda Planning/Additional Items 3:50 – 3:55
  10. Committee Wrap-up *(Superintendent Koch)* 3:55 – 4:00
  11. Adjourn
- \* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

**FINANCE AND AUDIT COMMITTEE OF THE WHOLE**

Illinois State Board of Education  
100 North First Street  
Springfield, Illinois  
May 20, 2009

1. **ROLL CALL:** Chairman Clark called the meeting to order.

**Members Present**

Mr. Dean Clark, Chairman  
Dr. Andrea Brown  
Dr. David Fields  
Dr. Vinni Hall  
Ms. Joyce Karon  
Ms. Lanita Koster  
Mr. Jesse Ruiz  
Dr. Chris Ward

**Members Absent**

None

**Staff Present**

Superintendent Koch  
Linda Riley Mitchell  
Lisa LaBonte  
David Andel  
Deb Vespa  
Dennis Williams  
Gina Hopper  
Beth Hanselman

2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None

3. **PUBLIC PARTICIPATION:** None

4. **MINUTES OF THE APRIL FINANCE AND AUDIT COMMITTEE MEETING:** Dr. David Fields moved that the minutes of the April Finance and Audit Committee be accepted. Ms. Joyce Karon seconded the motion. The motion passed by unanimous voice vote.

5. **FY10 BUDGET UPDATE:** Ms. Linda Mitchell stated that part of the Education budget passed in the House Education Appropriation committee, but this year the House process is to view selected portions of the budget in other committees as well. The majority of the budget is General State Aid (GSA) and Mandated Categoricals. The committee passed a \$231 increase in the foundation level to \$6,190. The committee passed fully funding mandated Categoricals at approximately \$1.9 billion and the committee passed Hold Harmless at 50% as the Board proposed.

6. The Governor's office did their third draw down of the state fiscal stabilization funds, part of the ARRA money. To date, ISBE has received more than \$622 million in stimulus money. ISBE received the first draw on the IDEA funds from the Special Education of Peoria County Coop for IDEA. Peoria has spent \$74,000.

On May 18, the Governor announced a "doomsday budget" scenario. It includes a \$1.5 billion reduction in education; if there is no tax increase there would need to be huge cuts in budgets across all state agencies and education would not be excluded.

Ms. Mitchell also informed the Board that the United States Department of Education (ED) Office of Inspector General conducted an entrance conference with ISBE on Monday.

ISBE has been working with the Education Sub-committee of the Taxpayer Advisory Board. Since the last meeting with them, ISBE has been working with ED, GOMB, Comptrollers office, Treasurer's office and Northern Trust Bank to set up the accounts and assist the Governor's office in facilitating the draw down of federal funds.

ISBE has received signed applications from all of the school districts for funds under ARRA for GSA. ISBE has had two ARRA-related Webinars. Mr. Matt Vanover summarized the webinars.

Dr. Chris Koch spoke about the federal limitations with IDEA ARRA funds that would prohibit over 300 districts additional flexibility to use as local dollars due to having even one compliance issue. The

agency is pushing this issue with the U.S. Department of Education to afford Illinois districts additional flexibility.

- 6. FY08 FINANCIAL & COMPLIANCE AUDIT:** Ms. Lisa LaBonte summarized the Financial & Compliance Audit. There were three findings. The first relates to the Financial Statement reporting process. The second was non compliance with mandated duties. The third was non compliance with the fiscal control and internal auditing act.
- 7. CONTRACTS & GRANTS OVER \$1 MILLION:** All items were recommended for consideration in the May plenary session.
  - a. Illinois New Principal Mentoring Program Contract Amendment (Patrick Murphy)
  - b. ISU Contract: Component 1 of Illinois National Board Professional Preparation & Support System (Patrick Murphy)
  - c. 21<sup>st</sup> Century Community Learning Center Grants (Gina Hopper)
  - d. Illinois Statewide Technical Assistance Center (ISTAC) Grant (David Anzel)
  - e. Illinois Service Resource Center (ISRC) Discretionary Grant (David Anzel)
- 8. REVIEW OF PROVISO'S FINANCIAL PLAN:** Ms. Linda Mitchell stated that Proviso has still not turned in a revised financial plan. Ms. Deb Vespa stated that they have made some progress and have reduced staff. A Financial Oversight Panel (FOP) meeting is tentatively planned for June 8, so we may have something from them in time for the June State Board meeting.
- 9. COMMITTEE AGENDA PLANNING AND ADDITIONAL ITEMS:** Mr. Clark indicated that next month there would be a Joint Finance and Audit and Government Relations of the Whole. Contracts and Grants over \$1M, School Improvement Grants, School District Reorganization Update, Proviso Financial Plan, an ISBE budget update and end of session legislative recap.
- 10. COMMITTEE WRAP-UP:** Dr. Koch said the board had heard a detailed budget update on all actions regarding the General Assembly, Ms. Mitchell reported on the amount of stabilization funds, staff updated the Board on the Webinars and IDEA. Ms. LaBonte gave a detailed audit report. The Board also discussed contracts and grants over \$1 Million, and the deadline for submission of a financial plan by the Proviso FOP.
- 11. ADJOURNMENT:** Ms. Karon motioned to adjourn. Dr. Fields seconded the motion, and it passed unanimously.

**Governmental Relations Committee of the Whole**  
**May 21, 2009**  
**8:45 a.m.**

**All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)**

**AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 8:45 – 8:55 a.m.
4. Minutes of the April Governmental Relations Committee Meeting **(pp. 2-3)**
5. Legislative Update *(Nicole Wills, Shawn Rotherham)* 8:55 – 9:25 a.m. **(pp. 4-130)**
8. Committee Wrap-up *(Superintendent Koch)* 9:25 – 9:30 a.m.
9. Committee Agenda Planning/Additional Items
10. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

## GOVERNMENTAL RELATIONS COMMITTEE OF THE WHOLE

May 21, 2009  
Springfield, Illinois

### Committee Members Present

Lanita Koster, Chair  
Jesse Ruiz  
Joyce Karon  
David Fields  
Chris Ward  
Dean Clark  
Vinni Hall  
Andrea Brown

### Staff Present

Chris Koch  
Darren Reisberg  
Nicole Wills  
Susie Morrison  
Shawn Rotherham  
Linda Tomlinson  
Connie Wise  
Don Evans

1. **ROLL CALL:** See above.
2. **PUBLIC PARTICIPATION:** None
3. **MINUTES OF THE APRIL COMMITTEE MEETING:** Board member Jesse Ruiz made a motion to approve the April Committee meeting minutes and Dave Fields seconded the motion. The minutes were approved with a unanimous voice vote.
4. **LEGISLATIVE UPDATE:** Governmental Relations staff gave the Committee a status update of the ISBE legislative initiatives in addition to providing an update on other education-related legislation the agency is tracking.
  - HB 2145: This budget bill contains ISBE personnel services and operations funding. The bill ran through the General Services Appropriations Committee.
  - HB 2129: This budget bill ran through the House Elementary and Secondary Education committee and contains funding for General State Aid and Mandated Categoricals.
  - HB 2206: This budget bill contains Other State and Federal funds and passed out of the Public Safety Appropriations Committee.
  - HB 312: This bill is for capital projects and passed the Senate unanimously. The bill contains a specific list for school construction funds for the FY 02 entitled school districts and Chicago as well as another \$1.3B in school construction. The bill also contains funds for school maintenance grants.
  - HB 2400: This bill provides the bonding authorization for the capital projects bill. Like the capital projects bill, HB 2400 also passed the Senate unanimously. The bill contains \$420M in bonding authorization for school construction.
  - HB 255: This bill provides the revenue streams to pay for the bonding authorization for the capital bill.
  - ISBE legislative initiatives: Six bills have passed both chambers (SB 1828, SB 2071, SB 1957, HB 3982, HB 2674 and SB 2014). Four bills are on the order of concurrence in the original chamber (SB 1977, SB 1956, HB 809 and HB 944). HB 2675 is on third reading in the Senate and will have to go back to the House for concurrence. The bill was shelved in the Senate and now contains the language from

SB 2220 (out-of-state testing) and language concerning building closures as a result of a public health emergency.

- SB 612: This bill will be amended to contain the charter school legislation that has been negotiated between CTU, IFT, IEA, Illinois Network of Charter Schools, CPS, the Civic Committee and other organizations. There are still two points that are being negotiated, but specific areas that will be addressed include raising the cap on charters, creating specific charter schools for drop-outs in Chicago, phasing in and increasing certification requirements, putting parameters on contract schools and more.
  - HB 682: The bill would ISBE to prepare an impact note on any legislation that would create a new program or expand any existing programs to impact ISBE's budget. The Department of Human Services and Department of Healthcare and Family Services will be similarly impacted.
  - HB 1333: Speaker Madigan just filed an amendment on this legislation that would terminate employment for certain state employees and board and commission members.
  - HB 80: ISBE, the Governor's Office, IEA and IFT all opposed the bill during the Senate Executive Committee. The bill was pulled from the record during the committee and not voted on.
  - SB 750: This bill contains some elements of SB 2283, amendment 6 from the 95<sup>th</sup> General Assembly, which has been commonly referred to as the Burnham Plan. There are slight differences in this version of the bill, especially surrounding the revenue side. The bill now contains a tax increase instead of a tax swap, but adds additional tax exemptions. The bill would raise the foundation level by \$581 and include increases in early childhood education specifically stated in law over the next several years. The bill also raises the reimbursement for special education personnel for the 2009-2010 school year (which is paid in FY 2011) and continuously over the next four years until the reimbursement is almost \$20,000 per certified teacher. The bill also contains language regarding growth models, a best practices clearing house, STEM centers, Digital Learning and more.
  - SB 2283: ISBE staff has opposed this legislation because it would require the agency to go back in time and recalculate data for the General State Aid formula. One particular school district has pursued this legislation. Staff also expressed concerns that the data needed to determine the impact is not readily available.
  - ISBE is also working with the Governor's budget office on a supplemental budget bill for FY 09. The supplemental is based on changes to the way the state submitted the ARRA application after additional information was received from the federal government. These changes will not increase the costs to the state, but are needed to fully access the federal funds and to fix certain line items.
5. **ADJOURN:** Board member Dave Fields made the motion to adjourn the Committee. Joyce Karon seconded the motion.

**Ad Hoc Rules Committee of the Whole**  
**Wednesday, May 20, 2009**  
**1:00 p.m.**

(This meeting will begin immediately following the previous session.)

**All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)**

**AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
  2. Board Member Participation by Other Means
  3. Public Participation 1:00 – 1:15 p.m.
  4. Minutes of the April Ad Hoc Rules Committee Meeting **(pp. 2-3)**
  - \*5. Rules for Initial Review 1:15 – 2:00 p.m.
    - a. Part 1 (Public Schools Evaluation, Recognition and Supervision) **(pp. 5-71 – new insert)**  
(Patrick Murphy, Tim Imler, Linda Jamali, Gayle Johnson, and Joyce Zurkowski)
    - b. Part 24 (Standards for All Illinois Teachers) (Linda Jamali, Patrick Murphy) **(pp. 76-97)**
    - c. Part 25 (Certification) (Linda Jamali, Patrick Murphy) **(pp. 98-267 – new insert)**
    - d. Part 120 (Pupil Transportation Reimbursement) (Tim Imler) **(pp. 267-275)**
    - e. Part 425 (Voluntary Registration and Recognition of Nonpublic Schools) **(pp. 276-294)**  
(Patrick Murphy)
  - \*6. Rules for Adoption 2:00 – 2:30 p.m.
    - a. Part 140 (Calculation of Excess Cost Under Section 18-3 of the School Code) **(pp. 295-302)**  
(Tim Imler)
    - b. Part 240 (Alternative Learning Opportunities Program) (Patrick Murphy) **(pp. 303-307)**
  7. Committee Agenda Planning/Additional Items
  8. Adjourn
- \* Items listed with an asterisk (\*) will be discussed in committee and action may be taken in the plenary session.

## Ad Hoc Rules Committee of the Whole

Wednesday, May 20, 2009

1:00 p.m.

State Board of Education Office  
100 North First Street  
Springfield, Illinois

### Committee Members Present

Jesse Ruiz  
Andrea Brown  
Dean Clark  
David Fields  
Vinni Hall  
Joyce Karon  
Lanita Koster  
Chris Ward

### Absent

### Others

Chris Koch  
Darren Reisberg  
Sally Vogl  
Tim Imler  
Linda Jamali  
Gayle Johnson  
Robin Lisboa  
Steve Parrott  
Joyce Zurkowski

**Chairman Ruiz called the meeting to order at 1:05 p.m. He noted that all the Board members were present and asked each to identify him- or herself for the record. There was no need for Board member participation by other means, and no one had signed up for public participation.**

#### **4. APPROVAL OF MINUTES**

Dean Clark moved approval of the minutes of the Committee's meeting of April 16, 2009, and David Fields seconded the motion. It was adopted unanimously, and the minutes were approved as presented.

#### **5. RULES FOR INITIAL REVIEW**

The Chairman turned the meeting over to General Counsel Darren Reisberg, who listed the several sets of rules that were being presented for initial review. These included amendments to Part 1 (Public Schools Evaluation, Recognition and Supervision), Part 24 (Standards for All Illinois Teachers), Part 25 (Certification), and Part 120 (Pupil Transportation Reimbursement), as well as a new set of rules for Voluntary Registration and Recognition of Nonpublic Schools (Part 425). Mr. Reisberg noted that revisions had been made in the materials for Parts 1 and 25 after the packet had been printed and posted. He also indicated that several division administrators and other staff members were available to respond to any questions the Board members might have on any of these rules.

Lanita Koster requested further explanation of the discussion in the cover memo for Part 1 on the subject of requirements for assignment. Rules Coordinator Sally Vogl drew the distinction between the function of the personnel-related portions of Part 1 (to identify whom districts may assign to various functions) and the general function of Part 25 (to establish requirements for receiving and maintaining various educational credentials). This information was related to the deletion of material on the use of noncertified staff from Part 25 and its placement into Part 1 in accordance with that organizational principle.

Andrea Brown requested confirmation that the changes to Section 1.420(o) regarding programs of library/media services would not change what districts needed to do. Ms. Vogl confirmed this and explained that the revisions were being made solely for the purpose of further clarification as to the rule's current meaning.

In connection with Section 1.530, Joyce Karon noted that growing numbers of students are not being vaccinated due to their parents' fears that vaccines may cause other health problems or disabilities. Darren Reisberg outlined the two obligations of school districts (i.e., to ensure that the percentage of their students who have been vaccinated complies with the law and to report the relevant data to ISBE) and explained that the purpose of this rule was to inform districts of the circumstances under which a penalty would be imposed for failure to comply with either of these requirements. This was intended to serve as a deterrent to noncompliance. General discussion followed as to the issues associated with these requirements, particularly given that the only currently available exemption is based on religious grounds. It was noted that, even within the medical community, there is no consensus as to the possible detrimental effects of vaccination. Ms. Karon expressed a desire for ISBE to be proactive in developing an appropriate approach to the increase in the tendency of parents to forego immunization because of the other health concerns. Mr. Reisberg indicated that information from other states could be reviewed to determine whether other, preferable ways to handle this matter had been found.

Chairman Ruiz asked why the new language in Part 24 referred to "semester hours" rather than "credit hours". Assistant Superintendent Linda Tomlinson explained that the term "credit hours" could refer either to semester hours or to quarter hours and confirmed that all the certification requirements were intentionally stated in terms of semesters of study.

Superintendent Koch referred to the review of the certification rules by the State Teacher Certification Board (STCB) and noted that, although the STCB had recommended these rules for consideration by the State Board, the STCB had excepted from its recommendation the proposed new requirement for discrete courses in methods of teaching reading and in identifying and meeting the needs of students with disabilities. He pointed to the study done several years previously by Vanderbilt University that had identified these areas as weaknesses in Illinois. On that basis, he and various Board members felt inclined to proceed with this aspect of the rulemaking so that the public comment period could be used to gather more information, including the cost aspect. It was noted that these provisions could be omitted at the time of adoption if need be. This would affect the amendments to Part 24 and selected portions of the amendments to Part 25.

Dr. Brown inquired as to what had caused the development of these new provisions. Dr. Tomlinson responded by noting the drop in students' reading scores and the lack of a uniform requirement that reading methods form part of a teacher's formal preparation, particularly for the high school level. She stated that some institutions indicate that they do infuse this material into some of their programs, while others may use their regular freshman English courses for this purpose. She reiterated the importance of the ability to teach reading skills and reading comprehension and the concern that many teachers lack these competencies, based on the evidence provided by students' test scores. Dr. Brown voiced apprehension regarding the impact of new requirements on the length of time needed to complete a preparation program and also inquired about the State Teacher Certification Board's action on these provisions.

Lanita Koster asked what the specific objections of the State Teacher Certification Board had been, and Dr. Tomlinson pointed to the proposed requirements for two discrete courses. Some institutions and programs already have these, while others do not. She acknowledged the pressures that bear on institutions not to add semester hours to their programs but believed it would be possible to accommodate these requirements through redesigning rather than adding. Superintendent Koch noted the possibility of revisiting the study that had been done through Vanderbilt University. It would be an option for the Board to remove these provisions from the current rulemaking and review what is known about teachers' preparation and students' achievement in reading.

Joyce Karon re-emphasized the importance of the discrete skills that are needed by teachers at the middle and high school levels, stating that even very skilled teachers may not be able to identify where students are having problems with reading. She was concerned that Illinois would

remain “behind the eight-ball” in this respect without additional emphasis on this preparation. David Fields noted that this matter had been identified in several national studies. Dr. Brown stated that she did not disagree about the importance of this instruction but only remained unsure of the long-term impact of the proposed additional requirements. Further discussion on these points ensued, at the conclusion of which it was agreed to publish these changes as part of the larger rulemaking and await the outcome of the public comment period unless public participation in the plenary session the next day provided a compelling reason not to do so.

Vinni Hall asked why Section 25.493 was being repealed and received the reply that no internship programs were being operated under that rule.

The presentation of new Part 425 regarding nonpublic school recognition prompted Dr. Hall to inquire generally about the requirements that applied to home schooling, and Darren Reisberg provided brief information on this topic.

**6. RULES FOR ADOPTION**

Mr. Reisberg then moved on to the rulemakings for Parts 140 (Calculation of Excess Cost Under Section 18-3 of the School Code) and 240 (Alternative Learning Opportunities Program). These rules had been presented for initial review at the February Board meeting and subsequently published in the Illinois Register. No public comment had been received on either of these sets of amendments. Division Administrator Tim Imler clarified for the record that the costs referred to in Part 140 were not related to special education but rather to general education provided in detention centers and other facilities.

**7. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS**

Mr. Reisberg noted that the agenda for the June meeting would be lighter and would be likely to include amendments to Parts 180 (Health/Life Safety Code for Public Schools), 227 (Gifted Education), and 252 (Driver Education), all for initial review, as well new Part 405 (Payments to Certain Facilities Under Section 14-7.05 of the School Code) for adoption.

**8. ADJOURNMENT**

Vinni Hall moved that the meeting be adjourned. Dean Clark seconded the motion, and the meeting was adjourned at 1:40 p.m.