

# ILLINOIS STATE BOARD OF EDUCATION

100 N. First Street  
Springfield, Illinois

March 18-19, 2009

**NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings one month prior to State Board action in the plenary session.**

All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)

## WEDNESDAY, MARCH 18, 2009

- 10:30 a.m. Board Operations Committee of the Whole**  
Board Room, 4th Floor
- 11:30 a.m. Break for Lunch**
- Noon Governor's Budget Address**  
(House Gallery tickets requested)
- \*2:00 p.m. Education Policy Planning Committee of the Whole** (*immediately following Budget Address*)  
Board Room, 4th Floor
- \*3:15 p.m. Finance & Audit Committee of the Whole**  
Board Room, 4th Floor

\* The meeting will begin at the conclusion of the previous session.

## THURSDAY, MARCH 19, 2009

- 8:30 a.m. Governmental Relations Committee of the Whole**  
Board Room, 4th Floor
- 9:30 a.m. Ad Hoc Rules Committee of the Whole**  
Board Room, 4th Floor
- 10:00 a.m. ISBE Plenary Session**  
Board Room, 4th Floor

\* The meeting will begin at the conclusion of the previous session.

All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 17-782-1900; Fax: 217-785-3972.

**NOTE:** Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene for action items at the time posted. Chairman Ruiz may also call for a break in the plenary session on Thursday at which time the Board will go into closed session.

**ILLINOIS STATE BOARD OF EDUCATION  
PLENARY SESSION  
Board Room, 4<sup>th</sup> Floor  
100 North First Street, Springfield, Illinois**

**March 19, 2009  
10:00 a.m.**

(This meeting will begin immediately following the previous session.)

**NOTE: Staff presentations and detailed Board discussion typically take place during  
Committee meetings one month prior to State Board action in the plenary session.**

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**A. Roll Call/Pledge of Allegiance**

1. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

**B. Resolutions & Recognition**

**10:00 – 10:10 a.m.**

- a. Niki Annes, 2009 Art Poster Contest Winner (McAuley Liberal Arts H.S., Chicago) (*p. 4*)
- b. Rose Schoening, school Nurse, Hadley Jr. High, Glen Ellyn (*Plenary p. 5*)
- c. Harold Krainock, School Board Member, Danville (*Plenary p. 6*)

**C. Public Participation**

**10:10 – 10:50 a.m.**

**D. Superintendent's Report**

**\* Consent Agenda**

All action consideration items listed with an asterisk (\*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

**Action Considerations**

consent agenda items: 10:50 – 11:05 a.m.

- \*1. Approval of Minutes
  - a. February 19, 2009 Board Meeting (*Plenary pp. 7-14*)
  - b. Early Childhood Work Study Notes, February 18, 2009 (*Plenary pp. 15-16*)
  - c. March 2, 2009 Special Meeting (*Plenary pp. 17-19*)
- \*2. Rules for Initial Review
  - a. Part 575 (School Technology Program) (*Rules pp. 4-8*)
- \*3. Contracts & Grants Over \$1 Million
  - a. Principal Mentoring Program – Illinois Principals Association Contract Amendments (*FAC pp. 4-5*)
  - b. World-Class Innovations in Developing Assessment (WIDA) Consortium (*FAC pp. 6-7*)  
Memorandum of Understanding (ACCESS for ELLs®)
  - c. Measurement Incorporated – ISAT Writing Contract (*FAC pp. 8-9*)
  - d. State Career & Technical Education Improvement & Agriculture Education (*FAC pp. 10-11*)
- \*4. Revision of 2009 Calendar of Meetings (*Board Operations pp. 8-9*)
- \*5. Teacher Certification Board Recommendations for Program Approvals (*Plenary pp. 20-23*)
  - a. Lewis University (continuing approval)
    - (1) Elementary Education – Bachelors
    - (2) Science – Biology
    - (3) Science – Chemistry
    - (4) Science – Physics
    - (5) Principal
    - (6) Superintendent
  - b. McKendree College (continuing approval)
    - (1) Mathematics
    - (2) Science – Biology
    - (3) Science – Chemistry
  - c. McKendree College (probation)
    - (1) Physical Education
  - d. National-Louis University (provisional approval)
    - (1) LBS II – Technology Specialist
    - (2) LBS II – Curriculum Adaptation Specialist
- \*6. Approve Annual Financial Profile of School Districts (*FAC pp. 12-14*)

**End of consent agenda**

7. Determination of Prairie Crossing Charter Renewal (**EPPC pp. 4-12**) 11:05 – 11:15 a.m.
8. Closed Session Minutes (as needed following closed session)

**E. New Business**

**F. Announcements and Reports**

11:15 – 11:55 a.m.

1. IBHE Liaison Report (*Dr. Proshanta Nandi*) 11:15 – 11:25 a.m.
2. Superintendent's Announcements 11:25 – 11:35 a.m.
3. Chairman's Report 11:35 – 11:45 a.m.
4. Member Reports 11:45 – 11:55 a.m.

**G. Information Items**

1. ISBE Fiscal & Administrative Monthly Reports (**Plenary pp. 24-51**)

**H. Adjourn**

**NOTE:** Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene at the time announced. Chairman Ruiz may also call for a break in the plenary session at which time the Board will go into closed session.

**Illinois State Board of Education Meeting**  
**March 19, 2009**  
**Illinois State Board of Education**  
**100 North First Street**  
**Springfield, Illinois**

<p><b>ROLL CALL/PLEDGE OF ALLEGIANCE</b></p>	<p>Mr. Jesse Ruiz, Chairman, called the meeting to order at 10:30 a.m. Chairman Ruiz asked Ms. Jean Ladage, Assistant to the Board, to call the roll. A quorum was present. Dr. Christopher Koch, State Superintendent of Education, was also in attendance.</p> <p><b><u>Members Present:</u></b>  Mr. Jesse Ruiz, Chairman  Dr. Vinni Hall, Secretary  Dr. Andrea Brown  Mr. Dean Clark  Dr. David Fields  Ms. Brenda Holmes  Ms. Joyce Karon  Ms. Lanita Koster</p> <p><b><u>Members Absent:</u></b>  Dr. Christopher Ward, Vice Chairman</p>
<p><b>RESOLUTIONS &amp; RECOGNITIONS</b></p>	<p>Ms. Karon moved that the State Board of Education adopt the resolutions on pages 4-6 recognizing Niki Annes, the 2009 Art Education Poster Contest Winner from McAuley Liberal Arts High School in Chicago; Rose Schoening, School Nurse at Hadley Jr. High in Glen Ellyn; and Harold Krainock, a retiring Danville School Board Member.</p> <p>Dr. Fields seconded the motion and it passed with a unanimous voice vote.</p> <p>Chairman Ruiz commented that the Board likes to present the resolutions to each recipient in person, but Niki Annes, the 2009 Art Education Poster Contest Winner, is in Rock Island today attending the Illinois Alliance for the Arts 26<sup>th</sup> Annual Service Recognition Awards Ceremony. The resolution to Rose Schoening will be delivered by board member Dean Clark, and David Fields will deliver Harold Krainock's resolution.</p>
<p><b>PUBLIC PARTICIPATION</b></p>	<p><b>Ms. Nancy Stemper</b>, Co-Chair of Illinois Creates, a statewide arts education coalition, emphasized that the arts play an essential role in a comprehensive education, and that all Illinois students deserve equal access to arts education. She expressed appreciation for the progress being made by the Illinois State Board of Education through the Arts and Foreign Language Grant Program.</p> <p><b>Doug Snyder</b>, President of Special Olympics Illinois and <b>Dave Breen</b> of that organization spoke on behalf of the Young Athletes Program. Mr. Snyder updated the Board on a pilot initiative that was started three years ago. The initiative works with early childhood children. It began with 1500 children in the 2-7 year old age range and they now have about 3500 children in the program. There are about 3,000 more children across the state that have expressed a desire or need for the program. The program is currently in 53 schools and 23 school districts.</p> <p>In the next 30-45 days there will be approximately 50 events where the athletes will celebrate what they have learned. Mr. Snyder noted that this program cost about \$68.00 per child based on the grant and the amount of individuals they are able to touch. Mr. Snyder and Mr. Breen thanked the</p>

	<p>Board for their time and look forward to a time when they may be able to expand their relationship with ISBE.</p> <p><b>Ms. Laura Elizabeth Fay</b>, parent and former Board Treasurer at Prairie Crossing Charter School (PCCS) was present to comment on the renewal of the charter for PCCS. Ms. Fay assured the Board that she and other concerned parents are seeking positive change and not attempting to derail the school's charter renewal. She shared with the Board her concerns which included the five-year charter renewal, adequate transportation services, lack of an effective outreach program, student demographics and the lottery process, no free or reduced lunch, special education services, governance/board structure, Open Meetings Act violations, fiscal management and high achievement on Illinois learning standards. Ms. Fay asked that the Board defer action on the charter renewal until the process is complete and the issues have been resolved to ISBE's satisfaction.</p>
<p><b>CONSENT AGENDA</b></p>	<p>Chairman Ruiz commented that all items listed with an asterisk (*) on the agenda are considered to be routine and will be enacted in one motion and vote. Any Board members who wish separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event the item will be considered in its normal sequence.</p> <p><b><u>Motion:</u></b>  Dr. Hall moved that the State Board of Education approve the consent agenda items excluding agenda items D.5.b. McKendree College (continuing approval) and D.5.c. McKendree College (probation) which have been pulled from the consent agenda items and will be discussed and considered separately. Dr. Fields seconded the motion and it passed with a unanimous roll call vote.</p> <p>The following motions were approved by action taken in the consent agenda motion.</p> <p style="text-align: center;"><b><u>Approval of Minutes</u></b></p> <p>The State Board of Education hereby approves the minutes for the February 19, 2009 Board Meeting, the February 18, 2009 Early Childhood Work Study and March 2, 2009 Special Meeting.</p> <p style="text-align: center;"><b><u>Rules for Initial Review</u></b>  <b>Part 575 (School Technology Program)</b></p> <p>The State Board of Education hereby authorizes the solicitation of public comment on the proposed rulemaking for: School Technology Program (23 Illinois Administrative Code 575), including publication of the proposed amendments in the <u>Illinois Register</u>.</p> <p style="text-align: center;"><b><u>Contracts &amp; Grants Over \$1 Million</u></b>  <b>Principal Mentoring Program</b>  <b>Illinois Principals Association Contract Amendments</b></p> <p>The Illinois State Board of Education hereby authorizes Agency staff to increase the current contract for FY09 in the amount of \$209,000 for a total of \$2,013,248 and to renew the contract in FY10 for \$2,063,030 (subject to appropriation) with Illinois Principals Association for the management of the New Principal Mentoring Program. The total contract will not exceed \$6,109,956 (which includes \$2,033,678 for FY08).</p>

**World-Class Innovations in Developing Assessments (WIDA)  
Memorandum of Understanding (ACCESS for ELLs)**

The State Board hereby authorizes agency staff to extend the Memorandum of Understanding with WIDA for the ACCESS program through June 30, 2012, for an increase of \$14,750,000 and a maximum amount not to exceed \$30,190,050.

**Measurement Incorporated - ISAT Writing Contract**

The State Board hereby authorizes the State Superintendent to issue an award of contract to Measurement Incorporated for ISAT writing development and scoring, including all services necessary thereto. The initial term of the contract may extend through June 30, 2010, with the option for renewal by ISBE for four additional one year periods. The total for all services is not to exceed \$18,140,295 through July 30, 2014.

**State Career & Technical Education Improvement & Agriculture  
Education**

The State Board hereby authorizes the Agency to renew the Parkland College – FCAE grant for FY 10; to the extent such approval is in accordance with all applicable Agency rules and processes.

**Revision of 2009 Calendar of Meetings**

The State Board of Education hereby approves the Revised 2009 Board Calendar as discussed in the March 18 Board Operations Committee Meeting.

**ILLINOIS STATE BOARD OF EDUCATION**

*Revised March 19, 2009*

**2009 BOARD MEETING SCHEDULE**

January 26-27	Chicago, James R. Thompson Center Office of the Capital Development Board Room 14-612 (Video Conference Room)
February 18-19	Springfield
March 18-19	Springfield
April 15-16	Springfield
May 20-21	Springfield
June 17-18	Belleville Township H.S.D. #201 Board Room 2600 West Main Street, Belleville
July	No Meeting
August 6	Springfield (as needed)
August 18-20	Board Retreat – Bloomington Parke Plaza Hotel & Conference Center 1414 N. Towanda Avenue, Bloomington
September 16-17	Springfield
October 29-30	Springfield
November 18-19	Chicago, James R. Thompson Center Room 16-503 (Senate Hearing Room) James R. Thompson Center, Chicago
December 16-17	Springfield

	<p style="text-align: center;"><b><u>Teacher Certification Board Recommendations for Program Approvals</u></b></p> <p><b><u>Motion: D.5.a. Lewis University</u></b> The State Board awards <i>continuing approval</i> for <b>Lewis University</b> for the specific professional education preparation programs listed below, as they meet the applicable Illinois content area standards. Elementary Education – Bachelors Science – Biology Science – Chemistry Science – Physics Principal Superintendent</p> <p><b><u>Motion: 5.D.d. National-Louis University</u></b> The State Board of Education <i>provisionally approves</i> the Learning Behavior Specialist II (<b>LBS II</b>) – <b>Technology Specialist</b> and the <b>LBS II – Curriculum Adaptation Specialist</b> programs for <b>National-Louis University</b>, thereby authorizing the university to conduct the programs and to recommend candidates for certification by entitlement until the time of the institution’s next accreditation review.</p> <p style="text-align: center;"><b>Approve Annual Financial Profile of School Districts</b></p> <p>The Illinois State Board of Education hereby approves the financial designations of school districts as set forth in the Fiscal Year 2009 Financial Profile Scores, which has been calculated using the revised methodology with data from the districts’ Fiscal 2008 Annual Financial Reports and, furthermore, recognizes that the districts designated on the Financial Watch List are those so identified from the Fiscal Year 2009 Financial Profile Calculations.</p> <p style="text-align: center;"><b>END OF THE CONSENT AGENDA</b></p>
<p><b>D.5.b. McKendree College (continuing approval)</b></p> <p><b>D.5.c. McKendree College (probation)</b></p>	<p>Dr. Hall moved that the State Board awards <i>continuing approval</i> for <b>McKendree College</b> for the specific professional education preparation programs listed below, as they meet the applicable Illinois content area standards. Mathematics Science – Biology Science - Chemistry</p> <p>The State Board further awards <i>probation</i> for <b>McKendree College</b> for the professional education preparation program for <b>Physical Education</b>, as it does not meet the applicable Specialized Professional Association standards.</p> <p>Mr. Clark seconded the vote and it passed with a voice vote. Dr. Brown abstained from the vote.</p>
<p><b>D.7. Determination of Prairie Crossing Charter Renewal</b></p>	<p>Superintendent Koch thanked all of the members of the public who participated in public comment regarding the Prairie Crossing Charter School (PCCS) renewal. He thanked PCCS staff and administration for working diligently to provide Agency staff the information they requested, and he thanked ISBE staff who worked hard at analyzing the information to put together a recommendation.</p>

Dr. Koch noted that through discussion in the Education Policy Planning Committee, the Board asked that the motion be modified slightly to add additional components regarding fees and exit summaries that the agency will be collecting. The State Superintendent will review the collected information and, as needed, will bring any recommended actions to the State Board on an annual basis. Through this process the Board can be assured that terms of renewal are being evaluated. Dr. Koch noted that there are different timelines for the information being collected.

**Motion**

Dr. Fields moved that the State Board of Education approves the renewal of the charter for Prairie Crossing Charter School for five years, contingent on Prairie Crossing continuing to meet the conditions below throughout the term of the renewal. Further the Board authorizes the State Superintendent and General Counsel to further negotiate with Prairie Crossing the specific terms of the conditions prior to execution of the renewal agreement so that progress can be objectively measured.

Mr. Clark seconded the motion and it passed with a unanimous voice vote.

**CONDITIONS**

Considering all the factors stated above, it is recommended that PCCS be renewed for up to five years contingent on the following items being required in their renewal contract:

**i) Governance:**

- (1) Minutes from meetings must be posted on the PCCS website in accordance with OMA and once posted, the link to the minutes must be sent to ISBE

**ii) Financial:**

- (1) The annual budget and end of school year financial report must be posted on the PCCS website and once posted the link must be sent to ISBE
- (2) The fees collected by PCCS are to be itemized and separated in the school's annual audit.

**iii) Outreach/Transportation:**

- (1) No later than September 15 each year, PCCS must submit for review and approval to ISBE the following items:
  - (a) Outreach materials (translated as much as possible into languages represented in the districts), such as flyers, press releases, newspaper ads, etc. Included in all materials must be references to:
    - (i) How transportation is provided and how assistance will be provided if required, especially to low-income and at-risk pupils
    - (ii) How fee waivers are determined and a description of the process to obtain them
    - (iii) How appropriate services will be provided to Limited English Proficient students
    - (iv) How services are available and provided for Special Education
  - (b) Listing of when, where, and how the information will be distributed and the contact info for each entity that receives the information

	<p>(c) Justification as to why these places were chosen and how this fulfills the outreach requirement to reach the entire geographic and demographics areas of both districts.</p> <p>(2) By April 1 of each year, PCCS will provide a report summarizing the applicant pool by district and the results of the lottery and comparing these results to their student enrollment demographics. The data from this report is to be used by PCCS to modify, as needed, the outreach activities for the next school year to ensure that efforts are being made to reach all students and families of both feeder districts.</p> <p><b>iv) Fees:</b> PCCS shall demonstrate that any and all fees are comparable to those fees charged by the Fremont and Woodland school districts, and that fee waivers are offered as appropriate.</p> <p><b>v) Exit Summaries</b> Provision to ISBE of all exit interview summaries.</p>
<b>Closed Session Minutes</b>	This agenda item was deferred until after closed session
<b>NEW BUSINESS</b>	<i>None at this time.</i>
<p><b>ANNOUNCEMENTS &amp; REPORTS</b></p> <p><b>IBHE Liaison Report</b></p> <p><b>Superintendents Announcements</b></p> <p><b>Chairman's Report</b></p>	<p>Chairman Ruiz announced that Dr. Proshanta Nandi, the representative from the Illinois Board of Higher Education (IBHE) was not able to attend today's meeting and has nothing to report at this time. The next IBHE meeting will be held Tuesday, April 7, 2009 at the President Abraham Lincoln Hotel &amp; Conference Center in Springfield.</p> <p>Dr. Koch stated that he traveled to Colfax to visit Ridgeview Elementary School, the first Illinois school to receive the Silver Level Award for the U.S. Healthier School Challenge.</p> <p>Dr. Koch commented that there has been a lot of activity around the stimulus package. He traveled to Washington, D.C. to meet with other chief state school officers, U.S. Secretary of Education Arne Duncan, President Obama and Vice-President Biden. Dr. Koch noted that we have received several invitations to participate in collaborative applications with other states. There will be a more detailed meeting in Chicago on April 17, 2009, to discuss international standards and benchmarks and Superintendent Koch will be accompanied at this meeting by staff from Governor Quinn's office.</p> <p>Superintendent Koch informed the Board that he was introduced to Ms. Julie Smith who will be serving as the Governor's Deputy Chief of Staff for Education. Dr. Koch indicated that he would invite Ms. Smith to attend our Board meetings.</p> <p>Chairman Ruiz announced that Brenda Holmes will be attending the Education Commission of the States' Spring Steering Committee Meeting in Minneapolis, MN on April 21-22, 2009. Travel is funded by ECS.</p> <p>Mr. Ruiz stated that all State Board Committee Memberships and Chairmanships will remain the same as discussed and agreed upon at the February Board Operations Committee meeting.</p> <p>Chairman Ruiz reported that he participated in the following events since the last Board meeting:</p>

<p><b>Member Reports</b></p>	<p>Met with Michele Rhee, Chancellor of the D.C. Public Schools, civic leaders, education leaders and a group from Teach for America.</p> <p>Met with the Re-enrolling High School Dropouts Taskforce.</p> <p>Visited Walter Payton High School and the Ounce of Prevention Fund Ed-U-Care Center on the south side of Chicago.</p> <p>Attended the National Board Certified Teacher Celebration in Chicago.</p> <p>Attended the Chicago Children’s Choir Performance which his son participated in.</p> <p>Keynote speaker at the Cicero Chamber of Commerce.</p>
<p><b>Dean Clark</b></p>	<p>Mr. Clark reported that he and Ms. Karon attended a panel discussion on Consumer Price Index (CPI) issues related to tax capped counties. The panel discussion was sponsored by ED-RED, School Business Officials and LEND on March 6, 2009 at Forest View High School.</p>
<p><b>Brenda Holmes</b></p>	<p>Ms. Holmes commented that the General Assembly has until May 1, 2009, to respond the 2009 Spring Waiver Report.</p> <p>Ms. Holmes reported that she spoke with Regional Superintendents on effective lobbying techniques. Also discussed were the relationship of the Board with the Regional Superintendents and the stimulus package.</p>
<p><b>Andrea Brown</b></p>	<p>Dr. Brown shared that she and Janet Milkovich, of Reading for the Blind and Dyslexic, visited three Special Education Cooperatives in Southern Illinois and made contact with two other cooperatives. Ms. Milkovich will be meeting regularly with vision teachers in the southern part of the state.</p>
<p><b>Vinni Hall</b></p>	<p>Dr. Hall attended the NASBE Annual Legislative Conference and NASBE/ CCSSO Preconference in Washington, D.C. She also visited Capitol Hill and made several contacts with federal officials. Dr. Hall attended the NASBE Study Group on March 13, 2009 in Arlington, Virginia and she has been asked to participate in judging an essay contest for the Chicago Tribune that will award scholarships to the winners. Dr. Hall will be working with teachers at the Art Institute on March 27, 2009, in cooperation with DePaul University. She will also be speaking to the faculty at the University of Illinois and will be going to Orr High School to talk with students.</p>
<p><b>David Fields</b></p>	<p>Dr. Fields informed the Board that he spoke to the Illinois Association of School Administrators in Urbana.</p>
<p><b>Lanita Koster</b></p>	<p>Ms. Koster reported that she visited Olympia Fields on March 3, 2009, and had an opportunity to see their education commission at work. Ms. Koster stated that she will be joining Dr. Hall and Ms. Karon at the judging of the Chicago Tribune essay contest.</p>
<p><b>Jesse Ruiz</b></p>	<p>Chairman Ruiz took time to speak to the Board regarding Representative Lou Lang’s legislation (HB 80). Chairman Ruiz encouraged all those in attendance to speak with their legislators about this bill. Mr. Ruiz said he enjoys public service and it is hard for him not to take this legislative proposal personally. Chairman Ruiz stated that he will be talking more to legislators to let them know that this is not a good bill to move forward.</p>

<b>CHAIRMAN'S ANNOUNCEMENT PRIOR TO CLOSED SESSION</b>	Chairman Ruiz announced that prior to entertaining a motion for closed session, following lunch and closed session, the Board will reconvene the meeting and possibly act on the closed session minutes.
<b>CLOSED SESSION</b>	<p>Dr. Hall moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:</p> <p><b>Section c1</b> for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee; and</p> <p><b>Section c11</b> for the purpose of considering pending or probable litigation against or affecting the Board.</p> <p><b>Section c21</b> for the purpose of discussing minutes of meetings lawfully closed under the Open Meeting Act.</p> <p>Dr. Hall further moved that the Board may invite anyone they wish to have included in this closed session.</p> <p>Dr. Fields seconded the motion and it passed with unanimous roll call vote.</p> <p>The open meeting recessed at 11:10 a.m. and the Board went into closed session at 11:20 a.m. The open meeting reconvened at 12:24 p.m.</p>
<b>Closed Session Minutes</b>	<p>Dr. Hall moved that the following motion be adopted:</p> <p>Pursuant to Section 2.06(d) of the Open Meetings Act, the State Board of Education has reviewed the minutes of its closed sessions from October 2008 through February, 2009; and</p> <p>Pursuant to Section 2.06(c) of the Open Meetings Act which allows for the destruction of the verbatim recordings of closed sessions (no less than 18 months after the completion of the meeting recorded);</p> <p>Therefore, I move that the State Board of Education hereby release the closed session minutes for February 19, 2009, and certifies that the need for confidentiality still exists for the remainder of the closed session minutes during the time period reviewed.</p> <p>Further, the State Board of Education approves the destruction of all closed session verbatim recordings prior to September 19, 2007.</p> <p>Mr. Clark seconded the motion and it passed with a unanimous voice vote.</p>
<b>Motion for Adjournment</b>	Mr. Clark moved that the meeting be adjourned. Dr. Fields seconded the motion and it passed with unanimous voice vote. The meeting adjourned at 12:30 p.m.

Respectfully Submitted,

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Dr. Vinni Hall  
Board Secretary

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Mr. Jesse Ruiz  
Chairman

**BOARD OPERATIONS COMMITTEE OF THE WHOLE**  
**March 18, 2008**  
**Springfield, Illinois**

**Members Present**

Chris Ward, Committee Chair  
David Fields  
Vinni Hall  
Joyce Karon  
Jesse Ruiz  
Andrea Brown  
Dean Clark  
Brenda Holmes  
Lanita Koster

**Members Absent**

None

**Staff Present**

Jean Ladage  
Marsha Moffett  
Darren Reisberg  
Matt Vanover

1. **ROLL CALL:** Dr. Chris Ward called the meeting to order at 10:30 a.m. and announced that all members were present. (See roll call above.)
2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None.
3. **PUBLIC PARTICIPATION:** None.
4. **COMMITTEE MINUTES:** Ms. Karon moved that the minutes of the Board Operations Committee for the February 2009 committee meeting be approved. Dr. Fields seconded the motion. The motion to approve the minutes passed on a unanimous voice vote.
5. **REVIEW NEW NOMINATIONS FOR RESOLUTIONS OF RECOGNITION:** Dr. Hall moved that resolutions for Niki Annes, 2009 Art Poster Contest Winner; Rose Schoening, School Nurse from Hadley Junior High in Glen Ellyn; and Harold Krainock, School Board Member in Danville be recommended for approval. Mr. Ruiz seconded the motion and it passed unanimously.
6. **2009 BOARD CALENDAR DISCUSSION:** Ms. Karon moved that the recommendations for changes of the 2009 calendar be forwarded for approval during plenary session. Ms. Koster seconded the motion and the motion passed unanimously.
7. **DISCUSSION ITEM: DRAFT POLICY FOR RECORDING MEETINGS:** There was considerable discussion regarding recording of meetings. The Board values public access and transparency, but there is a desire to review and perhaps revise the Public Participation Policy and sign-in sheet at the April meeting.
8. **COMMITTEE AGENDA PLANNING:** Next month the Board will review a listing of mandated reports in order to discuss with staff what types of reports to bring forward for Board review. The Board will also review the parameters for Board review of contracts and grants. NASBE Nominations will also be on the agenda.  
  
Dr. Hall shared with the committee what she learned at the NASBE Legislative Conference and the Study Group on Partnerships to Improve Graduation Rates. She has asked Jean Ladage to share the materials from these meetings with all members.
9. **COMMITTEE WRAP-UP:** Dr. Koch summarized the meeting. The minutes were approved, as well as the recommendations for recognition. The 2009 Calendar was recommended for approval. There was a brief discussion on the stimulus and some opportunities for collaboration with other states in pursuing competitive funds.

10. **ADJOURN:** Dr. Fields moved that the Board Operations Meeting of the Whole be adjourned. Mr. Ruiz seconded the motion and it passed with a unanimous voice vote. The committee meeting adjourned at 11:17 a.m.

## Board Operations Committee of the Whole

March 18, 2009  
10:30 a.m.

All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)

### **AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
  2. Board Member Participation by Other Means
  3. Public Participation 10:30 – 10:40 a.m.
  4. Minutes of the February Board Operations Committee Meeting **(pp. 2-3)**
  - \*5. Review Nominations for Recognition 10:40 – 10:45 a.m. **(pp. 4-7)**
    - a. Niki Annes, 2009 Art Poster Contest Winner (Mother McAuley Liberal Arts H.S., Chicago)
    - b. Rose Schoening, School Nurse, Hadley Jr. High, Glen Ellyn
    - c. Harold Krainock, School Board Member, Danville
  - \*6. 2009 Board Calendar 10:45 – 10:50 a.m. **(pp. 8-9)**
  7. Discussion Items (10:50 – 11:00 a.m.)
    - a. Draft Board Policy for Recording Meetings (Darren Reisberg, Matt Vanover) **(pp. 10-12)**
  8. Committee Agenda Planning/Additional Items (11:00 – 11:05 a.m.)
  9. Committee Wrap-up (Superintendent Koch) 11:05 – 11:10 a.m.
  10. Adjourn
- \* Items listed with an asterisk (\*) will be discussed in committee and action may be taken in the plenary session.

**Education Policy Planning Committee of the Whole**  
**March 18, 2009**  
**2:00 p.m.**

(This meeting will begin immediately following the Governor's Budget Address.)

**All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)**

**AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 2:00 – 2:15 p.m.
4. Minutes of the February Education Policy Planning Committee Meeting 2:15 – 2:20 p.m. **(pp. 2-3)**
- \*5. Prairie Crossing Charter Renewal *(Patrick Murphy, Jo Ann Price)* 2:20 – 3:00 p.m. **(pp. 4-12)**
6. Committee Agenda Planning/Additional Items 3:00 – 3:03 p.m.
7. Committee Wrap-up *(Superintendent Koch)* 3:03 – 3:05 p.m.
8. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

**Education Policy Planning Committee of the Whole**  
**March 18, 2009**  
**2:00 p.m.**

(This meeting will begin immediately following the Governor's Budget Address.)

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**AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
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6. Committee Agenda Planning/Additional Items 3:00 – 3:03 p.m.
7. Committee Wrap-up *(Superintendent Koch)* 3:03 – 3:05 p.m.
8. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

**Finance & Audit Committee of the Whole**  
**March 18, 2009**  
**3:15 p.m.**

(This meeting will begin immediately following the previous session.)

**All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)**

**AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation (3:15 – 3:30)
4. Minutes of the February Finance & Audit Committee Meeting **(pp. 2-3)**
- \*5. Committee Consent Agenda (3:30 – 3:40)
  - a. Contracts & Grants Over \$1 Million
    - (1) Principal Mentoring Program – Illinois Principals Association Contract **(pp. 4-5)**  
Amendments *(Patrick Murphy)*
    - (2) World-Class Innovations in Developing Assessment (WIDA) Consortium **(pp. 6-7)**  
Memorandum of Understanding (ACCESS for ELLs®) *(Joyce Zurkowski)*
    - (3) Measurement Incorporated – ISAT Writing Contract (Joyce Zurkowski) **(pp. 8-9)**
    - (4) State Career & Technical Education Improvement & Agriculture Education **(pp. 10-11)**  
*(Mark Williams)*
- \*6. Review Annual Financial Profile (3:55 – 4:15) **(pp. 12-14)**
7. FY10 Budget Update – verbal update *(Superintendent Koch, Linda Mitchell)* (4:15 – 4:30)
8. Committee Agenda Planning/Additional Items (4:30 – 4:35)
9. Committee Wrap-up *(Superintendent Koch)* (4:35 – 4:40)
10. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

**FINANCE AND AUDIT COMMITTEE OF THE WHOLE**

Illinois State Board of Education  
100 North First Street  
Springfield, Illinois  
March 18, 2009

<p><b>ROLL CALL</b></p>	<p>Chairman Clark called the meeting to order.</p> <table border="0"> <tr> <td><u>Members Present</u></td> <td><u>Members Absent</u></td> </tr> <tr> <td>Mr. Dean Clark, Chairman Dr. Andrea Brown Dr. David Fields Dr. Vinni Hall Ms. Brenda Holmes Ms. Joyce Karon Ms. Lanita Koster Mr. Jesse Ruiz Dr. Chris Ward</td> <td>None</td> </tr> </table>	<u>Members Present</u>	<u>Members Absent</u>	Mr. Dean Clark, Chairman Dr. Andrea Brown Dr. David Fields Dr. Vinni Hall Ms. Brenda Holmes Ms. Joyce Karon Ms. Lanita Koster Mr. Jesse Ruiz Dr. Chris Ward	None
<u>Members Present</u>	<u>Members Absent</u>				
Mr. Dean Clark, Chairman Dr. Andrea Brown Dr. David Fields Dr. Vinni Hall Ms. Brenda Holmes Ms. Joyce Karon Ms. Lanita Koster Mr. Jesse Ruiz Dr. Chris Ward	None				
<p><b>BOARD MEMBER PARTICIPATION BY OTHER MEANS</b></p>	<p>None</p>				
<p><b>PUBLIC PARTICIPATION</b></p>	<p>None</p>				
<p><b>MINUTES OF THE FEBRUARY FINANCE AND AUDIT COMMITTEE MEETING</b></p>	<p><u>Motion:</u> Dr. Fields moved that the minutes of the February Finance and Audit Committee be accepted. Ms. Karon seconded the motion. The motion passed by unanimous voice vote.</p>				
<p><b>COMMITTEE CONSENT AGENDA</b></p>	<p><b>Contracts &amp; Grants over \$1 Million</b></p> <ol style="list-style-type: none"> <li>1.) <i>Principal Mentoring Program – Illinois Principals Association Contract Amendments (Patrick Murphy)</i></li> <li>2.) <i>World-Class Innovations in Developing Assessment (WIDA) Consortium Memorandum of Understanding (ACCESS for ELLs®) (Joyce Zurkowski)</i></li> <li>3.) <i>Measurement Incorporated – ISAT Writing Contract (Joyce Zurkowski)</i></li> </ol> <p>Dr. Koch stated that he received a letter from a couple of legislators about this contract and that there was discussion from a couple of members that we might see legislation to remove the ISAT Writing Assessment. However, Superintendent Koch indicated that Illinois ranks fairly high with writing proficiencies compared to other states.</p> <ol style="list-style-type: none"> <li>4.) <i>State Career &amp; Technical Education Improvement &amp; Agriculture Education (Mark Williams)</i></li> </ol> <p>All items were recommended for consideration in the March plenary session.</p>				

<b>REVIEW ANNUAL FINANCIAL PROFILE</b>	<p>Ms. Mitchell stated that the bound Annual Financial Report (AFR) includes a detailed analyses document. Ms. Mitchell indicated that the staff would prepare a list of the “financial watch” districts so the Board would be able to readily see the information.</p> <p>The financial profile for each school district was prepared this year both with and then without taking into account late payments from the State. The Agency is using as the official financial profile the methodology that took into account the late payments from the State and is introducing legislation to, both retroactive to this profile and moving forward, require the late payments from the State be taken into account.</p>
<b>FY10 BUDGET UPDATE</b>	<p>Ms. Mitchell stated that Superintendent Koch has met with the House on two occasions since the last board meeting. She stated that the questions centered on funding issues related to Hold Harmless, Special Ed and Bilingual. One of the meetings included testimony from the Comptroller’s Office regarding the backlog in payments.</p> <p>Dr. Koch spoke regarding the American Recovery and Reinvestment Act, explaining that there are three separate pots of federal dollars:</p> <ol style="list-style-type: none"><li>1. Fiscal stabilization funds, for which the Governor’s Office must apply (this amount to approximately \$2 billion).</li><li>2. Formula funds such as IDEA and Title I.</li><li>3. Competitive grants that states will be able to apply for later.</li></ol>
<b>COMMITTEE AGENDA PLANNING AND ADDITIONAL ITEMS</b>	<p>Contracts and Grants over \$1M, FY10 Budget update, FY08 Financial Compliance Audit and Special Education expenditures and receipts report.</p>
<b>COMMITTEE WRAP-UP</b>	<p>Dr. Koch summarized the meeting, indicating that the Board reviewed Contracts and Grants over \$1M, the financial profile, budget update and General Assembly hearings. The Board also discussed the backlog of payments at the Comptroller’s Office, the favorable reviews from legislators regarding our appropriations testimony and the Board’s approach to the budget process. The Board also heard an update on the stimulus dollars.</p>
<b>ADJOURNMENT</b>	<p><b><u>Motion:</u></b> Dr. Fields moved for adjournment of the Finance and Audit Committee of the Whole. Dr. Ward seconded the motion, and it passed by unanimously.</p>

**Governmental Relations Committee of the Whole**  
**March 19, 2009**  
**8:30 a.m.**

**All open meetings will be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)**

**AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 8:30 – 8:45 a.m.
4. Minutes of the February Governmental Relations Committee Meeting **(pp. 2-4)**
5. Legislative Update *(Nicole Wills, Shawn Rotherham)* 8:45 – 9:15 a.m. **(pp. 5-98)**
6. Committee Wrap-up *(Superintendent Koch)* 9:15 – 9:20 a.m.
7. Committee Agenda Planning/Additional Items
8. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

## GOVERNMENTAL RELATIONS COMMITTEE OF THE WHOLE

March 18, 2009  
Springfield, Illinois

### Committee Members Present

Brenda Holmes, Chair  
Jesse Ruiz  
Joyce Karon  
Lanita Koster  
Vinni Hall  
Andrea Brown  
Dean Clark  
David Fields

### Board Members Absent

Chris Ward

### Staff Present

Chris Koch  
Darren Reisberg  
Nicole Wills  
Shawn Rotherham  
Marsha Moffett  
Connie Wise  
Linda Tomlinson  
Susie Morrison  
Don Evans  
Beth Hanselman

### 1. ROLL CALL

See above.

### 2. PUBLIC PARTICIPATION

Jack Weust from the Alternative Schools Network spoke on SB 1796. Mr. Weust commented that if this bill is passed with an effective date of July 1, 2009, Illinois would have the most comprehensive plan in the country to address the issue of high school dropouts. Mr. Weust stated that this bill has the support of the community colleges and many legislators.

### 3. MINUTES OF THE JANUARY COMMITTEE MEETING

Board member Dean Clark made a motion to approve the February Committee meeting minutes and Lanita Koster seconded the motion. The minutes were approved with a unanimous voice vote.

### 4. LEGISLATIVE UPDATE

Staff informed the Committee that April 3 was the next deadline for the third reading of same chamber bills. Governmental Relations staff gave the Committee a status update on the following education-related legislation that ISBE is tracking.

- HB 2676: This bill, sponsored by Representative Eddy, would consolidate provisions for Financial Oversight Panels and School Finance Authorities to create a new Financial Oversight Panel with the combined powers of the three current entities. This bill passed out of the House Elementary and Secondary Education Committee.
- SB 1828: This bill creates the Illinois Longitudinal Data System (ILDS), which will allow for critical integration of ISBE student-level data collection systems with student-level data from other parts of the agency and establish the technical and management systems necessary for ISBE and its education partners to manage, link and analyze P-20 education data. This bill passed out of the Senate Education Committee.
- HB 4322: This bill, sponsored by Representative Reis, will allow appropriation transfers between General State Aid and General State Aid – Hold Harmless. This bill has been assigned to the Executive Committee and is currently not moving at this time.

- HB 65: This bill creates the State Employment Application Act. It will provide that an application for State employment may not contain any question as to whether the applicant was convicted of or placed on supervision for a non-violent criminal offense. The application must contain a question as to whether the applicant for State employment has ever been convicted of a violent offense that is classified as a felony. ISBE opposed this legislation and it failed to receive the requisite number of necessary votes on third reading.
- HB 374: This bill creates the Abusive Work Environment Act, which defines “abusive conduct” as conduct of an employer or employee in the workplace, with malice, that a reasonable person would find hostile, offensive, and unrelated to an employer’s legitimate business interests. Abusive work environment is further defined as a workplace where an employee is subjected to abusive conduct so severe that it causes physical or psychological harm to the employee. ISBE has expressed its concerns regarding the court system being prepared to handle this legislation if it was passed. There is no definition of employer in this legislation so any employer would be subject to these provisions, including state agencies, school districts and ROEs.
- SB 2270, HB 2235 and HB 3771: These bills would require school districts to variations of salary and benefit information to ISBE, itemized by certificated employee. Each bill requires the submission of different information and different reporting by ISBE.
- HB 3980: This bill amends the Illinois State Auditing Act. It provides that if when the Auditor General conducts a performance audit, which includes a program audit and a management or economy and efficiency audit, and determines that an assessment of specified performance factors indicates a significant deficient in program performance, the Auditor General, in conjunction with JCAR, may impose up to a \$50,000 fine on any employee(s) responsible for that deficiency. ISBE is opposed to this bill, which has been assigned to the State Government Administration Committee.
- HB 481: This bill establishes the Illinois Charter Public School Commission as an independent, State-level, charter school authorizing entity. The Commission would have the ability to monitor and approve charter schools without local school district participation. ISBE has opposed this legislation for several reasons, including a need for local district participation in the process.
- HB 618: This bill creates the Lottery Supports Schools Fund. It requires ISBE to distribute lottery funds to school districts based on the amount of sales within the district. ISBE’s concern is that unless you either lower the appropriation for school districts by an appropriate amount (approximately \$600M) or you backfill it some other way, you will have a loss in the overall dollar amount for education. Rep. Ford has added an amendment that says this would not be done until ISBE certifies to the Secretary of State and the Department of Revenue that a sufficient new appropriation has been made. This bill has passed out of the Committee on a partisan roll call vote.
- HB 744: This bill is an initiative of Representative Kathy Ryg. She has introduced this initiative previously. It stems from a report from the Metropolitan Mayor’s Caucus. The bill makes changes regarding a district’s account audit, the removal of school board members, the interest of a district’s general counsel in contracts, the adoption by a

school board of a formal, written financial policy, the development by a school board of a long-term financial plan and a 5-year capital improvement plan, the inclusion of a user-friendly executive summary as part of a district's budget, the inclusion of certain items in the full budget document, school board training on financial oversight, accountability, and fiduciary responsibilities, and the establishment of an Education Inspector General. ISBE's opposition stems from the creation of an Education Inspector General, primarily because of the potential for overlapping of duties.

- HB 2291: This bill, which also has an identical bill in the Senate (SB 1645) states that each school board shall require an annual assessment of physical fitness levels of all students in grades 5, 7, and 9. This information must be reported to ISBE and included on the school and district report cards by gender and grade level. ISBE staff has opposed this bill both for financial reasons and staffing concerns. The estimated cost for developing this new assessment is \$4 million for the development, infrastructure and staffing needs. The Senate bill was held in committee for cost and the House version got out of the Committee with a promise from the sponsor that the bill would be amended to be subject to appropriation.
- HB 2448: This legislation allows a school district, by resolution of its school board, to establish a remote educational program. It defines "remote educational program" as an educational program delivered to students in the home or other location outside of a school building that meets specified criteria. It will provide that days of attendance by students in a remote educational program may be claimed by the school district and shall be counted for general State aid purposes in accordance with the State aid formula provisions of the Code. ISBE's main opposition to this bill is the lack of development in the bill. Individuals pushing this initiative have been working on an amendment to try and address some of these issues.
- SB 2277: This bill amends the School Code and requires the State Board of Education to create a task force to study the impact of carrying and transporting student textbooks on the health of Illinois students. The task force is charged with making recommendations as to any alternatives that may exist or could be created to the standard textbook format. ISBE opposed this initiative, but it passed out of the Committee unanimously.
- SB1882: This bill establishes a task force on Streamlining Illinois' Educational Delivery Systems. It requires the task force to explore and examine all duties of ISBE and ROEs in order to determine which duties and responsibilities could more appropriately and efficiently be delivered to school districts by the ROE.
- SB1796: This bill establishes the Illinois Hope and Opportunity Pathways through Education (IHOPE) Program to develop a system to re-enroll high school dropouts in programs in order to earn a high school diploma. This bill passed out of the Senate Education committee and staff has been reviewing it to propose suggested language.

## 5. ADJOURN

Board member Dr. Hall made the motion to adjourn the Committee. Dr. Fields seconded the motion.

**Ad Hoc Rules Committee of the Whole**  
**March 19, 2009**  
**9:30 a.m.**

(This meeting will begin immediately following the previous session.)

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**AGENDA** *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 9:30 – 9:35 a.m.
4. Minutes of the February Ad Hoc Rules Committee Meeting **(pp. 2-3)**
- \*5. Rules for Initial Review 9:35 – 9:45 a.m.
  - a. Part 575 (School Technology Program) *(Marica Cullen)* **(pp. 4-8)**
6. Committee Agenda Planning/Additional Items
7. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and Board action may be taken in the plenary session.

**Ad Hoc Rules Committee of the Whole**

**Thursday, March 19, 2009**

**9:30 a.m.**

State Board of Education Office  
100 North First Street  
Springfield, Illinois

**Committee Members Present**

Jesse Ruiz  
Andrea Brown  
Dean Clark  
David Fields  
Vinni Hall  
Brenda Holmes  
Joyce Karon  
Lanita Koster

**Absent**

Chris Ward

**Others**

Chris Koch  
Darren Reisberg  
Sally Vogl

**Chairman Ruiz called the meeting to order at 10:05 a.m. After the roll call, he announced that no members would be participating by other means. No one had signed up for public participation.**

**4. APPROVAL OF MINUTES**

David Fields moved approval of the minutes of the Committee's meeting of February 19, 2009, and Dean Clark seconded the motion. It was adopted unanimously, and the minutes were approved as presented.

**5. RULES FOR INITIAL REVIEW**

The Chairman turned the meeting over to General Counsel Darren Reisberg, who stated that just one set of rules was being presented for initial review. He noted that the amendments to Part 575 (School Technology Program) represented technical clean-up only. The revisions involved were similar to other updates to cross-references that had been undertaken recently. The Board members had no questions regarding this rulemaking.

**6. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS**

Darren Reisberg indicated that a considerable volume of rules would be coming forward for review at the April meeting. He highlighted a comprehensive set of amendments to Part 25 (Certification) in which two divisions and numerous staff members had been involved and complimented the thorough work that had been done. He also stated that a new set of rules would be presented to cover the policies and requirements that apply to the voluntary recognition of nonpublic schools. Clear guidance on these matters would be of particular importance because the nonpublic schools had recently become eligible to receive certain public funding.

**8. ADJOURNMENT**

Vinni Hall moved that the meeting be adjourned. Joyce Karon seconded the motion, and the meeting was adjourned at 10:10 a.m.